



Meeting	Licensing & Regulation Committee
Date and Time	Tuesday, 17th March, 2026 at 6.30 pm.
Venue	Walton Suite, Guildhall, Winchester and streamed live on YouTube at www.youtube.com/winchestercc

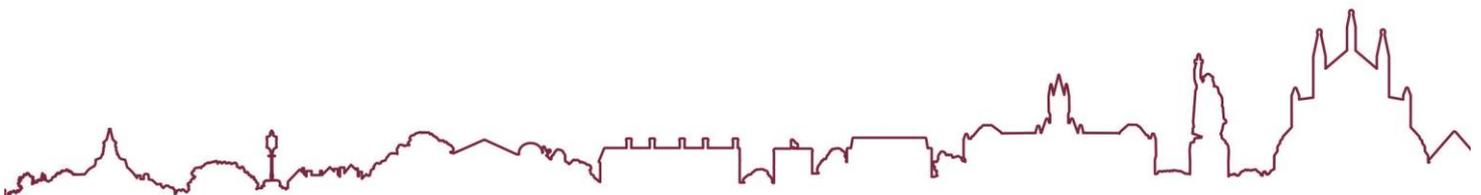
Note: This meeting is being held in person at the location specified above. Members of the public should note that a live video feed of the meeting will be available from the council's YouTube channel (youtube.com/WinchesterCC) during the meeting.

A limited number of seats will be made available at the above named location however attendance must be notified to the council at least 3 working days before the meeting. Please note that priority will be given to those wishing to attend and address the meeting over those wishing to attend and observe

AGENDA

PROCEDURAL ITEMS

- 1. Apologies and Deputy Members**
To record the names of apologies given and Deputy Members who are attending the meeting.
- 2. Disclosures of Interests**
To receive any disclosure of interests from Members or Officers in matters to be discussed.
Note: Councillors are reminded of their obligations to declare disclosable pecuniary interests (DPIs), other registerable interests (ORIs) and non-registerable interests (NRIs) in accordance with the Council's Code of Conduct.
- 3. Minutes of the previous meeting held on 29 September 2025 (Pages 5 - 8)**



BUSINESS ITEMS

4. **Public Participation**

To receive and note questions asked and statements made from members of the public on issues relating to the responsibility of this Committee.

Members of the public and visiting councillors may speak at this Committee, provided they have registered to speak three working days in advance. Please contact Democratic Services **by 5pm on Wednesday 11 March** via democracy@winchester.gov.uk or (01962) 848 264 to register to speak and for further details.

5. **Community Governance Review (CGR) - Stage 1 Consultation results and next steps (LR606) (Pages 9 - 88)**

Laura Taylor
Chief Executive

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9 March 2026

Agenda Contact: Nancy Graham, Senior Democratic Services Officer
Tel: 01962 848 235 Email: ngraham@winchester.gov.uk

**With the exception of exempt items, Agenda, reports and previous minutes are available on the Council's Website www.winchester.gov.uk*

MEMBERSHIP:

Councillors

Chairperson: Laming (Liberal Democrats)
Vice Chairperson: Morris (Liberal Democrats)

Conservatives

Cunningham
Langford-Smith

Liberal Democrats

Brophy
Gordon-Smith
Latham
Pett
Wise

Green

Wallace

Conservatives

Bolton and Godfrey

Deputy Members Liberal Democrats

Small and Tippet-Cooper

Green

Lee

Quorum = 4 members

PUBLIC PARTICIPATION

Representations will be limited to a maximum of 3 minutes, subject to a maximum 15 minutes set aside for all questions and answers. To reserve your place to speak, you are asked to **register with Democratic Services three clear working days prior to the meeting** – please see public participation agenda item for further details.

People will be invited to speak in the order that they have registered, subject to the maximum time period allowed for speaking not being exceeded. Public Participation is at the Chairperson's discretion.

FILMING AND BROADCAST NOTIFICATION

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LICENSING & REGULATION COMMITTEE

Monday, 29 September 2025

Attendance:

Councillors
Laming (Chairperson)

Brophy
Cunningham
Gordon-Smith
Latham

Morris
Pett
Wallace

Apologies for Absence:

Councillors Langford-Smith

Deputy Members:

Councillor Godfrey

Members in attendance who spoke at the meeting

Councillors Horrill, Becker and Porter

Other members in attendance:

Councillor Batho

[Video recording of this meeting](#)

1. APOLOGIES AND DEPUTY MEMBERS

Apologies were received from Councillor Langford-Smith for whom Councillor Godfrey deputised, as noted above.

2. DISCLOSURES OF INTERESTS

Councillor Wallace declared a disclosable pecuniary interest in respect of various items on the agenda due to his role as a Hampshire County Councillor. Councillor Pett also declared a disclosable pecuniary interest in respect of various items on the agenda due to his role on the South Downs National Park Authority. However, as there was no material conflict of interest, they remained in the room, spoke and voted under the dispensation granted on behalf of the Audit and Governance Committee to participate and vote in all matters which might have a County Council and South Downs National Park involvement.

3. **MINUTES OF THE PREVIOUS MEETING**

RESOLVED:

That the minutes of the previous meeting held 16 June 2025 be agreed as a correct record.

4. **PUBLIC PARTICIPATION**

Parish councillors Liz Winn (Chair of Littleton & Harestock Parish Council), and Julian Hamblin (Chair of Headbourne Worthy Parish Council) together with Brendan Gibbs (Clerk to Olivers Battery parish council) all spoke during public participation regarding report LR603 and their comments are summarised under the minute below.

Councillors Horrill and Porter also spoke regarding report LR603 as summarised under the minute below.

5. **COMMUNITY GOVERNANCE REVIEW - WINCHESTER TOWN AREA - DRAFT TERMS OF REFERENCE**
(LR603)

The Director (Legal) introduced the report, advising that a cross-party Member Working Group had met twice to consider the scope and content of the terms of reference (ToR). The Working Group had endorsed the draft ToR for consideration by this committee.

Three representatives of parish councils spoke during public participation as summarised briefly below.

Councillor Liz Winn (Chair of Littleton & Harestock Parish Council)

Councillor Winn confirmed the parish council's support for the proposals to parish the unparished Winchester town area but not to extend the review to include Littleton & Harestock Parish Council (LHPC).

She questioned the rationale for splitting the parish, raised concerns about the viability of the remaining parish area, asked to be consulted on the consultation questions and requested assurances that all residents within the LHPC area would be consulted. She also believed there could be a potential lack of independent scrutiny in a review both being conducted and decided by the City Council.

Councillor Julian Hamblin (Chair of Headbourne Worthy Parish Council)

Councillor Hamblin echoed the concerns expressed above regarding the lack of consultation to date and also the support for parishing the Winchester Town area only. However, he queried the appropriateness of incorporating the new Kings Barton development, arguing it was already forming its own distinct identity and its governance could be compromised within a larger city council. He also raised concerns about the future viability of Headbourne Worthy Parish Council (HWPC) if Kings Barton were to be separated from it and stressed the need to consult all residents of the HWPC parish. He highlighted that if, alternatively, Kings Barton

was to be included within an expanded HWPC then the numbers of parish councillors would need to be increased.

Brendan Gibbs (Clerk to Olivers Battery Parish Council)

Brendan Gibbs expressed disappointment that the parish council had not been made aware of the proposals at an earlier stage. He questioned the rationale for expanding the review to include neighbouring parishes and voiced concern that a new town council might take a more benign view on a controversial local planning issue. He requested that neighbouring parishes be consulted more widely and receive regular updates on the process. However, he queried why it was considered necessary to consult all parish councils within the district on the proposals.

At the invitation of the chairperson, Councillors Horrill and Porter addressed the committee as summarised briefly below.

Councillor Horrill

Councillor Horrill supported the proposal to undertake a CGR for the unparished areas of Winchester to help protect the city's historic status. However she shared concerns expressed above about including some already parished areas at the edge of the town, raising the potential impact on community cohesion in places like Littleton and Harestock. She requested that the ToR be amended to explicitly include consulting residents in all parts of affected parishes, such as Littleton village, and recommended that information on the potential precept and services of a new town council be included in the consultation materials to help inform residents' choices.

Councillor Porter

Councillor Porter, who had participated in the working group as a deputy for Councillor Cramoysan, provided assurance that the process had been well-considered and highlighted the general agreement on creating a new council for the five unparished Winchester wards. She explained the review provided an opportunity for residents in areas like Kings Barton to decide on their local identity and to consider whether they felt more aligned with the city or their existing parish. She highlighted the proposed multi-stage consultation process, which would use fair and unbiased questions.

As chair of the working group, Councillor Becker responded to the comments made above including emphasising that the committee was just being asked to agree the terms of reference at this stage. No decision had been made regarding the future governance of the Winchester town area or any of the adjoining parish areas it was proposed to include in the consultation. The working group had included councillors who represented the parish areas who had addressed the committee. She mentioned that briefings on the impact of Local Government Reorganisation (LGR) had taken place with all of the district's parish councils and parish councils would continue to be updated.

The Director (Legal) confirmed that it was a legal requirement of the CGR process to consult all residents of affected parishes and this was outlined in

paragraph 7 of the ToR. He also confirmed that the consultation would not be biased in favour of any proposal and would be undertaken by independent consultants.

Councillor Becker, the Director (Legal) and the Communications Manager also responded to questions from committee members including on the extent and format of the consultation, the estimated costs of the CGR process and the rationale for widening the possible options to include parished areas adjoining the town area.

Following questions and debate by the committee, it was agreed that the Director (Legal) have regard to the following points:

- a) Amending the ToR to be explicit about which parish council area residents would be consulted.
- b) Whether the consultation could be worded to emphasise that none of the possible options would be cost-neutral.
- c) The results of the consultation should be reported to a future meeting of the committee.
- d) Further consideration as to how the CGR would be funded, in particular whether an element be funded from the Winchester Town Account.

RESOLVED:

1. That the draft Terms of Reference for the Community Governance Review of the Winchester Town Area be approved, as set out in Appendix 1 to the report.
2. That the indicative timetable for the review be approved, as outlined within the Terms of Reference.
3. That authority be delegated to the Director (Legal) to make any minor amendments to the Terms of Reference prior to publication having regard to the points raised above, to determine the specific date of its publication and to initiate the first stage of public consultation.

The meeting commenced at 6.30 pm and concluded at 8.15 pm

Chairperson

REPORT TITLE: COMMUNITY GOVERNANCE REVIEW - STAGE 1
CONSULTATION RESULTS AND NEXT STEPS

17 MARCH 2026

REPORT OF CABINET MEMBER: Councillor Kathleen Becker, Cabinet Member for
Healthy Communities

Contact Officer: Gareth John, Director (Legal) Tel No: 01962 848135 Email
gjohn@winchester.gov.uk

WARD(S): ALL

PURPOSE

Stage 1 of the Community Governance Review (CGR) for the Winchester Town area has been completed. This report updates the Licensing and Regulation Committee with the results of the stage 1 public consultation and seeks the Committee's agreement to the recommendations set out below including a further stage of consultation.

RECOMMENDATIONS

That the Committee:

1. Notes the responses received during the Stage 1 public consultation set out in the report from paragraph 12 and detailed within Appendix C.
2. Approves the draft recommendations detailed in Appendix A for a further round of public consultation (stage 2) for a period of six weeks, commencing early in the 2026/27 municipal year.
3. Agrees that authority be delegated to the Director (Legal), in consultation with the Cabinet Member for Healthy Communities, to finalise the stage 2 consultation materials, including indicative precept levels, preparing any statutory notices, and initiating the second stage of public consultation.

4. Agrees that provided the further consultation process does not give rise to any issues that would require major changes to the draft recommendations, to delegate the Director (Legal), in consultation with the Chair of this Committee and the Cabinet Member for Healthy Communities, to finalise the recommendations of the review so they can be considered, along with a reorganisation order to implement any changes by full Council.
5. Agrees that if any substantive issues arise during the stage 2 consultation process, that the recommendations should be brought back to this committee to be finalised, at an additional meeting, prior to consideration of final recommendations and a reorganisation order, at a meeting of full Council.
6. To note that whilst a reorganisation order can be made at any time following a review, for administrative and financial purposes, orders should take effect on the 1 April following the date on which the order is made, and electoral arrangements then come into force at the first elections to the parish council following the reorganisation order.

IMPLICATIONS

1. COUNCIL PLAN OUTCOME

- 1.1. The Council Plan 2025–2030 identifies “Listening and Learning” as a key priority. One of the actions under this priority is to undertake a Community Governance Review (CGR) to ensure a strong network of parish and town councils across the district, capable of operating within any future local government structures. This review directly delivers on that commitment.
- 1.2. The stage 1 consultation has provided residents with the opportunity to make their views known about future governance arrangements for the Winchester Town area, and some neighbouring parish areas.

2. FINANCIAL IMPLICATIONS

- 2.1. As noted in reports LR594 and LR603, undertaking a CGR is a resource-intensive process. Costs associated with consultation activities (such as mailings, venue hire for events, and online survey platforms) and ongoing project management will be met from the Council’s transitional reserves.
- 2.2. To ensure the review and its subsequent implementation are adequately resourced, it is prudent to allocate dedicated funding. Accordingly, at its budget-setting meeting in February 2026, the Council approved a budget for the Community Governance Review (CGR), including anticipated implementation costs.
- 2.3. The primary financial drivers for Stage 2 include costs associated with public consultation (printing, advertising, public meetings), specialist legal drafting, and Electoral Services.

3. LEGAL AND PROCUREMENT IMPLICATIONS

- 3.1. The legal framework for community governance reviews is set out in Part 4 of the Local Government and Public Involvement in Health Act 2007. The Council must ensure that community governance reflects the “identities and interests of the community” and is “effective and convenient.” Failure to follow statutory guidance or consult adequately could result in Judicial Review.
- 3.2. Subsequent consultation phases must comply with the principles set out in the Terms of Reference (ToR) to ensure the review is robust and legally compliant. Any legal or specialist advice required, particularly regarding the preservation of Winchester’s city status, will be procured in accordance with the Council’s Contract Procedure Rules.
- 3.3. The Council, as the Principal Authority, retains statutory responsibility for overseeing the CGR and approving its final recommendations. Any subsequent Reorganisation Order, which legally implements the outcome of the CGR, must adhere strictly to the procedures defined within the Act.

4. WORKFORCE IMPLICATIONS

- 4.1. The officer project team is established and has supported the Member Working Group in developing the project to date. Approval to proceed to Stage 2 consultation will require dedicated officer time from Legal, Community Services, Communications, and other services to manage the consultation process, analyse responses, and prepare subsequent reports.

5. PROPERTY AND ASSET IMPLICATIONS

- 5.1. A scoping exercise of potentially transferable assets within the areas to be covered by the new proposed parish councils is underway. A final list of assets will be agreed between Winchester City Council, Winchester Town Forum and parish councils affected by proposed changes arising from the CGR and a list of these will be included in the Reorganisation Order to be considered by full council.
- 5.2. As part of the stage 2 consultation, it is anticipated that residents will be asked which services they would like their parish council to be responsible for, which officers will consider, although there would be the opportunity for future transfers to take place subject to agreement between parish councils and WCC or the future Unitary Authority.

6. CONSULTATION AND COMMUNICATION

- 6.1. The consultation strategy, outlined previously within the ToR, is designed to be comprehensive and inclusive, utilising a mix of online and offline methods to reach all segments of the community and key stakeholders within the review area.
- 6.2. In addition to the formal, public committee meetings held, further briefings have been provided for Headbourne Worthy, Littleton & Harestock, Badger Farm, Olivers Battery and Compton & Shawford Parish Councils in June 2025, October 2025 and March 2026.

7. ENVIRONMENTAL CONSIDERATIONS

- 7.1. Parish and town councils can play a significant role in promoting local environmental initiatives. The establishment of new parish councils could provide a platform for delivering local environmental priorities and contributing to the Council's "Greener Faster" ambitions.

8. PUBLIC SECTOR EQUALITY DUTY

- 8.1. The consultation processes have been designed to be inclusive and accessible to all members of the community, ensuring compliance with the Public Sector Equality Duty. An initial Equality Impact Assessment will be developed alongside the consultation materials to ensure any potential impacts on different groups are considered.

9. DATA PROTECTION IMPACT ASSESSMENT

- 9.1. The consultation will involve the collection and processing of personal data from respondents. All data will be handled in accordance with GDPR and the Council's data protection policies. The project team will ensure all necessary measures are in place to protect individual privacy.

10. RISK MANAGEMENT

Risk	Mitigation	Opportunities
Financial Exposure.	Financial matters will be reviewed as the review develops to identify and mitigate any potential cost pressures. Risk of residents perceiving the precept as a tax hike.	Clear communication of the "Special Expenses replacement" mechanism
Exposure to challenge. Failure to conduct a legally compliant consultation process could lead to legal challenge.	The process is guided by the approved ToR and a clear timetable. The project team includes legal and democratic services expertise.	A well-managed, transparent, and comprehensive CGR process builds public trust and delivers a robust and defensible outcome.
Reputation. The review could be perceived as a 'done deal', leading to poor engagement or negative feedback.	The ToR and consultation materials are framed around open questions about the future of governance, not a pre-determined outcome. The cross-party Working Group ensures political consensus.	Successfully concluding the CGR will enhance the Council's reputation for listening to and empowering its communities, strengthening local democracy.
Achievement of outcome. The review does not conclude within the anticipated timeline.	The timeline and plan will be subject to constant review.	
Community Support. If the consultation is not sufficiently inclusive, the outcome may not be seen to have the support of the local community.	A multi-channel communication and consultation plan is detailed in the ToR, targeting residents, businesses, and community groups	High levels of engagement will ensure the final recommendations are genuinely reflective of the community's identity and

	through various means to maximise participation.	interests, leading to greater buy-in.
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11. SUPPORTING INFORMATION

11.1. Background and Context

- 11.2. This report presents the findings of the Stage 1 public consultation for the Council's Community Governance Review (CGR). The review was initiated in accordance with the approved Terms of Reference (ToR) and is being conducted under the Local Government and Public Involvement in Health Act 2007 (LGPIH Act 2007).
- 11.3. The LGPIH Act 2007 devolves the power to create parish councils to principal authorities. Following the publication of the English Devolution White Paper (December 2024) and the progression of the Hampshire devolution deal, the Council agreed to undertake a CGR. This is set out in detail within report LR603 - Community Governance Review: Winchester Town Area – Draft Terms of Reference (29 September 2025).
- 11.4. The ToR, which was published in November 2025, sets out the scope of this review. The primary objective of the community governance review is to ensure “effective and convenient” local governance that reflects Winchester’s distinct identity as an historic city.

12. Stage 1 Consultation

- 12.1. The stage 1 consultation invited submissions and representations from all stakeholders, including residents, Town and Parish Councils, and other local bodies.
- 12.2. The consultation period spanned seven weeks, commencing on 3 November 2025 and concluding on 22 December 2025, consistent with best practice for CGRs. The council commissioned independent organisation – Public Perspectives to support the consultation process and report the results of the consultation, their full report is attached at Appendix C. The consultation targeted key stakeholders and included engagement with all affected Parish Councils. Broad public engagement was achieved through a dedicated web page, public notices, drop-in events, and widespread distribution of a promotional leaflet.
- 12.3. In total, there were 1,415 responses to the consultation questionnaire. The independent consultants in their report noted that this represented a high number of responses in both absolute terms and relative to other similar consultations, providing confidence in the results.
- 12.4. The key purpose of Stage 1 was to seek views on the principle of parishing the currently unparished area of Winchester Town. In addition, opinions were sought on potential boundary changes. The Council must give regard to the responses when deciding its next steps.

Winchester Town: Creation of a New Parish Council¹

- 12.5. The consultation sought views on the principle of establishing a parish council for the unparished wards of Winchester Town. A total of 1403 responses were received on this topic.
- 12.6. Overall, 65% of respondents agreed with the creation of a new local parish council for the unparished area of Winchester Town, and 23% disagreed. 86% of respondents that live in the unparished area of Winchester Town agreed with the creation of a new local parish council for the unparished area of Winchester Town, with just 11% disagreeing.
- 12.7. Support centred on stronger local representation, with a parish council seen as more accessible, accountable and responsive to local concerns and a way to protect the city's status and mayoralty during potential reorganisation.
- 12.8. Most voluntary and community organisations that responded, including local residents' associations, agreed with the creation of a parish council for Winchester Town.
- 12.9. Respondents who disagreed were mainly concerned about increased costs and council tax, seeing a new parish council as unnecessary and poor value. Many felt it would duplicate existing councils, and offer limited benefits, particularly those living outside the unparished area who questioned its relevance to them.
- 12.10. Full details regarding this part of the consultation are set out in Appendix C, Paragraph 2.1 onwards.

Land West of Courtenay Road (shown on the Stage 1 Options Map, Appendix D - W4)

- 12.11. W4 is land west of Courtenay Road and is an area that has been allocated for new homes, but is not yet developed. The land is currently parished within the Headbourne Worthy Parish Council area.
- 12.12. The consultation sought views to the potential change of boundaries to include land west of Courtenay Road (shown on the Stage 1 Options Map, Appendix D - W4) in a new council for the Winchester Town area. Results from the consultation show the following:
- 30% of all respondents agreed with the proposal whilst 27% disagreed.

¹ The name of the new council is to be determined but for legal reasons it is expected to initially be called Winchester Parish Council until after it is established but would then be able to change its name by member resolution.

- 18% of Kings Barton residents agreed with the proposal whilst 44% disagreed.
 - 42% of the wider Headbourne Worthy Parish Council area ² residents agreed with the proposal whilst 31% disagreed.
 - 52% of residents in the wards of St. Barnabas and St. Bartholomew agreed with the proposal whilst 18% disagreed.
- 12.13. Supporters of including land west of Courtenay Road (W4) in a new Winchester Parish council believed it would create clearer, more logical boundaries and better reflect local life and future development.
- 12.14. Those who disagreed referred to the principle, the costs, practical issues, and disputed the area's connection to Winchester Town area.
- 12.15. Full details regarding this part of the consultation are set out in Appendix C, Paragraph 3.18 onwards.
- 12.16. Officers are of the view that including the land west of Courtenay Road (W4) within the Winchester Town Council area would result in boundaries that are clearer, more logical and more readily understood on the ground, while better reflecting how local communities are expected to function in practice.
- 12.17. The W4 site adjoins the existing built-up area of Winchester and comprises approximately 5.7 hectares. It is contained by strong, boundary features: housing to the east, allotments to the south, and the railway line and the Barton Farm (Kings Barton) development to the west. To the north, a tree belt and the Barton Meadows Nature Reserve provide an additional distinct landscape and ecological edge, reinforcing a clear and durable parish boundary in this location.
- 12.18. Access to the site is taken from Courtenay Road, and the principal road connection aligns with Winchester, supporting the view that the site represents a logical extension of the town in governance terms.
- 12.19. Overall, officers consider that bringing W4 within the Winchester Town Council area would help align administrative boundaries with the day-to-day patterns of movement and connection that residents are likely to experience—thereby supporting governance arrangements that are effective, convenient and responsive as the area comes forward for development. This rationale is consistent with the evidence received through consultation, where respondents in support emphasised that inclusion would create a more coherent boundary aligned with residents' activities and connections.

² Whilst Kings Barton is currently part of the Headbourne Worthy Parish, the figures for Headbourne Worthy exclude Kings Barton respondents.

- 12.20. Officers have carefully considered all the representations that have been made during the consultation. It is considered that the creation of a Winchester Town area parish council³ is a necessary step to address the imbalance in local governance, ensuring residents of Winchester Town benefit from the same level of representation, accessibility, and influence as those in neighbouring parished communities. The proposed council would provide a clearer, more direct voice for local people in decisions affecting their immediate area, enhance accountability, and support decision-making that reflects residents lived experiences.
- 12.21. Furthermore, establishing a parish council would foster a stronger sense of community identity and encourage greater local participation in civic life. It would serve as a focal point for community activities and events, offer improved responsiveness to town-specific concerns, and enable residents to have a greater say over local priorities, including funding and development matters. The council would also play a vital role in safeguarding Winchester's civic identity and ensure clearer communication and coordination with other councils, ultimately strengthening the connection between the community and its local governance.

Number of Councillors

- 12.22. There are no prescriptive rules for the number of councillors; there are however several pieces of long-standing research and guidance regarding parish sizes which officers have considered. In addition current or very recent Community Governance Reviews undertaken elsewhere have been assessed, which are set out below.
- 12.23. Aston Business School in 1992 completed research into the correlation between population and council sizes and found the following patterns - these patterns are believed not to have significantly altered since then:
- Less than 500 electors: 5 to 8 councillors.
 - Between 501 and 2,500 electors: 6 to 12 councillors.
 - Between 2,501 and 10,000 electors: 9 to 16 councillors.
 - Between 10,001 and 20,000 electors: 13 to 27 councillors.
 - Over 20,000 electors: 13 to 31 councillors
- 12.24. In addition the National Association of Local Councils recommends that a parish council should have a minimum of seven councillors and a maximum of 25 for parishes with over 23,000 electors.

³ The name of the new council is to be determined but for legal reasons it is expected to initially be called Winchester Parish Council until after it is established but would then be able to change its name by member resolution.

- 12.25. The following councils are currently or recently undertaking comparable Community Governance Reviews and have proposed or are proposing the following Councillor numbers and ratios.

Council	Electorate	Number of Councillors	Elector to Councillor Ratio
Guildford	52,064	24	2,169
Margate	35,359	19	1,861
Tunbridge Wells	36,846	17	2,167
Epsom	26,489	12	2,207
Ewell	32,934	16	2,058
Average			2,093

- 12.26. Salisbury City Council which was established in 2009 has an estimated electorate of 31,835, with eight, 3 member wards providing 24 councillors in total, which across the city provides a ratio of 1,326 electors per councillor.
- 12.27. Based upon the guidance and available current comparators the following councillor numbers are proposed.

Proposed Parish Ward	Electorate (July 2025)	Number of Councillors	Elector to Councillor Ratio
St Barnabas ⁴	5003	4	1251
St Bartholomew	6421	5	1284
St Luke	3766	3	1255
St Michael	6448	5	1290
St Paul	7012	5	1402
Total	28,650	22	1302

Parish Council Precept

- 12.28. Establishing a parish council comes with financial responsibilities. These are normally funded through a parish precept, which is an additional charge added to residents' Council Tax bills.
- 12.29. For several years, Council Policy has been to charge a special expense to residents of the unparished town area. Special expenses are charges made by the Council to meet the cost of services that benefit only the Winchester Town area. These are services which, in parished parts of the district, would normally be provided by parish councils.

⁴ The Parished St Barnabas ward has a lower Electorate than the City Council St Barnabas Ward as the Parished area of Harestock would not be included within it.

- 12.30. For 2026/27, the total expenditure identified as special expenses for the Winchester Town area is £1,434,779. The Winchester Town Forum considered the draft budget on 22 January 2026 and recommended its approval, including a proposed 5% increase in the Town's special expense charge. This was subsequently agreed by full Council on the 26 February 2026.
- 12.31. Consequently, the Band D Council Tax for Winchester Town special expenses for 2026/27 will rise by 5% (£4.50) to £94.58. The equivalent average Parish Council precept across the district for 2026/27 is £126.51.
- 12.32. The establishment of a new council will require a transition from the current Special Expenses to a separate Parish Precept. The level of the precept is set by the elected parish councillors and reviewed annually. For a newly created parish, the principal council must calculate the first anticipated precept to include it in the Reorganisation Order
- 12.33. The cost depends heavily on the services provided and so it is difficult at this stage to provide a precise figure, however, the Winchester Town Forum budget provides useful data.
- 12.34. The Stage 2 consultation will provide further information in relation to anticipated council tax precept levels. Officers will present respondents with an indicative range for the Band D council tax charge in the first year of the proposed parish council, noting that this estimate is subject to refinement and formal agreement.

Winchester Town Area: Draft Recommendation for Further Consultation

12.35. The Council recommends the following:

- a) **Proposal:** It is proposed to establish a new Parish Council ⁵ to represent the currently unparished wards of Winchester Town. Additionally, the area situated West of Courtenay Road, (shown on the Stage 1 Options Map, Appendix D - W4), to be incorporated within the boundaries of this new parish area.
- b) **Name:** Winchester Parish Council but noting that it is likely to be re styled and known as 'Winchester Town Council' from inception.
- c) **Warding Arrangements:** The existing City Councils Wards will be utilised, ie St Barnabas, St Bartholomew, St Luke, St Michael and St Paul. **Note:** Land West of Courtenay Road (shown on the Stage 1 Options Map, Appendix D - W4) to be incorporated within the new St Bartholomew Parished Ward (see para 12.11). The Parished area of Harestock (shown on the Stage 1 Options Map, Appendix D - Area A) to be removed from the new St Barnabas Parished Ward. The unparished area of Kings Barton within St Barnabas City Council Ward (shown on the Stage 1 Options Map, Appendix D - hatched area) to be removed from the new St Barnabas Parished Ward.
- d) **Number of Councillors:** 22 configured as below:
 - St Barnabas (4)
 - St Bartholomew (5)
 - St Luke (3)
 - St Michael (5)
 - St Paul (5)
- e) **Precept:** That a precept be levied, to replace the current “Special Expense” charge. The level of the precept has not yet been determined but a likely range of precepts to form part of the stage 2 consultation, noting that this estimate is subject to refinement.

⁵ The name of the new council is to be determined but for legal reasons it is expected to initially be called Winchester Parish Council until after it is established but would then be able to change its name by member resolution.

Additional Potential Boundary Analysis

Part of Littleton and Harestock Parish (St Barnabas Ward)

- 12.36. Residents were asked to consider the transfer of the southern part of the Littleton and Harestock Parish (shown on the Stage 1 Options Map, Appendix D - Area A) into the proposed Winchester Parish Council area. This proposal generated 1352 responses. The results overall show opposition to this proposal, with 40% of all respondents disagreeing and 84% of respondents that live in Harestock disagreeing, this compares to 28% of all respondents agreeing and 16% of respondents that live in Harestock agreeing.
- 12.37. Respondents who opposed the proposal most often cited their strong attachment to the existing parish, its rural character, and practical ties, preferring to keep established boundaries. They also raised concerns about higher costs and reduced local representation.
- 12.38. Respondents who supported the proposal pointed to strong functional and community links with Winchester, saying the area already operates as part of the town. They felt the change would improve representation, create clearer boundaries—particularly within St Barnabas Ward—and reflect growth by strengthening a future Winchester Parish council.
- 12.39. The Parish Council response indicated support for creating a Winchester Parish council but opposed including Harestock, citing strong survey evidence that residents wished to stay in the current parish. It felt that existing arrangements offer low costs and strong local representation, while joining a larger Winchester Parish could raise costs and weaken the local voice.
- 12.40. Full details regarding this part of the consultation are set out in Appendix C, Paragraph 3.3 onwards.

Littleton and Harestock Parish: Draft Recommendation for Further Consultation:

- 12.41. The Council recommends that no change be made to the boundary between the proposed Winchester Town Council and the existing Littleton and Harestock Parish Council. The southern section of the Littleton and Harestock Parish, located within the St Barnabas City Council Ward, shall be retained within its current parish boundary and would not form part of the Winchester Town Area Parish Council.

Kings Barton and W4 Development Areas

- 12.42. Kings Barton is a major urban expansion creating 2,000 new homes north of the city centre. W4 is an adjacent allocated development site, not yet developed, also referred to as land west of Courtenay Road. The governance of these was subject to a multi-part consultation question to test various options.

12.43. The survey asked for views on governance arrangements for Kings Barton and W4. Respondents considered these options:

- a. Including these areas within a new parish council covering the wider city area.
- b. Creating a separate parish council dedicated to Kings Barton and W4; or retaining these areas within Headbourne Worthy Parish.

12.44. Including These Areas Within a New Parish Council Covering the Wider City Area.

12.45. Respondents were asked to consider including Kings Barton as part of a new Winchester Parish Council. The consultation asked, "To what extent do you agree or disagree with the potential change of boundaries to include the Kings Barton area (Area B) in a new parish council for the Winchester Town area?"

- 32% of all respondents agreed with the proposal whilst 34% disagreed.
- 31% of Kings Barton respondents agreed with the proposal whilst 59% disagreed.
- 48% of the wider Headbourne Worthy Parish Council area⁶ respondents agreed with the proposal whilst 43% disagreed.
- 55% of respondents from St. Barnabas and St. Bartholomew agreed with the proposal whilst 21% disagreed.

12.46. Respondents who supported including Kings Barton as part of a new parish council said it would create logical boundaries that match the area's practical needs. Others viewed it as a proactive step in line with future housing and urban development.

12.47. Respondents who disagreed mostly opposed altering boundaries, mentioning satisfaction with current arrangements and concerns about unnecessary changes or costs. Some feared that changes could weaken local representation in Kings Barton or undermine Headbourne Worthy Parish council.

⁶ Whilst Kings Barton is currently part of the Headbourne Worthy Parish, the figures for Headbourne Worthy exclude Kings Barton respondents.

12.48. Headbourne Worthy Parish Council (HWPC) supports a new parish for Winchester Town, but only for areas that were currently unparished and not Kings Barton. HWPC felt that Kings Barton should remain within its present community, either within Headbourne Worthy (with warding and representation) or another chosen parish. The council highlighted concerns over financial safeguards, developer funds, the new town council's capacity to manage development, and risks to local identity. HWPC also questioned its own future viability without Kings Barton. The Kings Barton Residents' Association likewise opposed the inclusion of Kings Barton in a Winchester Town parish, mainly fearing a loss of local control over facilities and spending.

12.49. Creating A Separate Parish Council for Kings Barton and W4

When asked to what extent did respondents agree or disagree that Kings Barton and the Land West of Courtenay Road should form their own Parish Council rather than joining a council for the Town area or remaining as part of the Headbourne Worthy Parish Council area;

- 28% of all respondents agreed with the proposal whilst 33% disagreed.
- 57% of Kings Barton respondents agreed with the proposal whilst 36% disagreed.
- 47% of the wider Headbourne Worthy Parish Council area⁷ respondents agreed with the proposal whilst 36% disagreed.

12.50. Supporters of a separate parish council for Kings Barton and land west of Courtenay Road (shown on the Stage 1 Options Map, Appendix D - W4) mentioned the areas distinct community identity, modern development, and lack of alignment with Winchester or Headbourne Worthy, suggesting dedicated representation would better meet local needs.

12.51. Those against preferred inclusion in a larger Winchester Town or Headbourne Worthy parish, referencing stronger functional links and governance coherence. They expressed concerns about the viability, cost, effectiveness, and potential fragmentation of a standalone parish, believing there is not enough justification at this stage.

12.52. Headbourne Worthy Parish Council (HWPC) believed Kings Barton and land west of Courtenay Road should remain part of HWPC for continued viability reasons, and referred to nearby developments that may require future boundary changes.

⁷ Whilst Kings Barton is currently part of the Headbourne Worthy Parish, the figures for Headbourne Worthy exclude Kings Barton respondents.

- 12.53. The Kings Barton Residents' Association stated a preference of forming a separate parish council for Kings Barton, with boundaries to include all residents, so local issues are handled by those living in the development.

The unparished area of Kings Barton.

- 12.54. The hatched area shown on the Stage 1 Options Map, Appendix D covers 60 households currently located in the unparished St. Barnabas Ward of Winchester Town. These households are also within the Kings Barton development area, which itself is within Headbourne Worthy Parish Council area. As this review directly affects these 60 households, extra effort was made to ensure they were aware of and encouraged to participate in the consultation process.
- 12.55. By reviewing postcodes, it was identified that 17 responses were received from residents in this area. Regarding the proposal to join a Winchester Town Parish Council, 53% of these respondents were opposed, while 30% were in favour. When asked about the possibility of becoming part of a Kings Barton Parish Council, 65% supported the idea, whereas 30% were against it.
- 12.56. Headbourne Worthy Parish Council (HWPC) also expressed the view that the unparished section of Kings Barton should be incorporated into the same parish as the rest of Kings Barton, this view was shared by the Kings Barton Residents' Association.
- 12.57. Officers have carefully considered all the representations that have been made during the consultation and are recommending establishing a new Parish Council to represent the current Kings Barton development area (shown on the Stage 1 Options Map, Appendix D - Area B) and to include the unparished area of Kings Barton currently within St Barnabas Ward (shown on the Stage 1 Options Map, Appendix D - hatched area).
- 12.58. A new parish council is considered appropriate for this growing part of the district because a distinct and increasingly self-contained community is forming, shaped by recent development and a shared local identity. Kings Barton is a major urban expansion, and it is considered that the scale and pace of change in the area supports the case for community governance arrangements that reflect this emerging identity.
- 12.59. Residents have described this area as having limited commonality with the long established nearby villages, which sit on the opposite side of the railway line and reflect different settlement histories and community patterns. Headbourne Worthy Parish Council serves an established community that forms part of the wider cluster of "Worthy" villages, with a character and community identity that differs from a modern, planned neighbourhood such as Kings Barton.

- 12.60. The railway line, Well House Lane and Andover Road provide clear boundaries that separate this community from neighbouring areas. These strong physical features create a logical parish boundary and were noted by many residents who felt Kings Barton does not naturally align with either the existing Winchester or Kings Worthy communities.
- 12.61. Kings Barton is also expected to function increasingly as a relatively self-contained settlement, with on-site facilities intended to serve day to day community needs as delivery is completed. This strengthens the rationale for governance arrangements that reflect the area's emerging identity and ensure local decision making remains focused on the requirements of a developing community, rather than being shaped primarily by the priorities of long established settlements with different needs.
- 12.62. It is therefore considered that a dedicated parish council would provide the area with its own local voice, more focused representation, and stronger accountability for issues specific to Kings Barton as the development matures. At the same time, officers acknowledge the significant work that Headbourne Worthy Parish Council has undertaken in engaging with the developer and supporting the development as it has progressed.
- 12.63. The Stage 2 consultation will provide further information in relation to anticipated council tax precept levels. Officers will present respondents with an indicative range for the Band D council tax charge in the first year of the proposed parish council, noting that this estimate is subject to refinement and formal agreement. The council tax precept for Headbourne Worthy Parish Council for a Band D equivalent for 2026/27 is £115.14

Kings Barton Area: Draft Recommendation for Further Consultation:

- a) **Proposal:** It is proposed to establish a new Parish Council to represent the current Kings Barton development area (shown on the Stage 1 Options Map, Appendix D - Area B). Additionally, the unparished area of Kings Barton currently within St Barnabas Ward (shown on the Stage 1 Options Map, Appendix D - hatched area) to be incorporated within the boundaries of this new parish.
- b) **Name:** Kings Barton Parish Council.
- c) **Warding Arrangements:** Not warded.
- d) **Number of Councillors:** 11
- e) **Precept:** The level of the precept has not yet been determined but a likely range of precepts to form part of the stage 2 consultation, noting that this estimate is subject to refinement.

Badger Farm Parish Council Area

- 12.64. Residents were asked to consider the transfer of Badger Farm Parish Area into the proposed Winchester Parish Council area. This proposal generated 1335 responses. The results overall show opposition to this proposal, with 41% of all respondents disagreeing and 73% of respondents that live in Badger Farm disagreeing, this compares to 28% of all respondents agreeing and 22% of respondents that live in Badger Farm agreeing to the proposal.
- 12.65. Respondents who opposed including Badger Farm in a new parish council, stated a preference for its current governance, concerns over increased costs and reduced local representation, and the belief that Badger Farm is distinct from Winchester Town in daily life and identity.
- 12.66. Respondents supporting Badger Farm's inclusion in a new Winchester Parish council cited strong links to the city and improved access to services, jobs, and facilities. Many felt the change would ensure better representation, establish logical boundaries, and enhance the parish council's effectiveness amid urban growth.
- 12.67. The Parish Council responded and requested to stay independent and were opposed to merging with Winchester's unparished areas, feeling no advantages and concerns over less local representation and possible extra costs.
- 12.68. Full details regarding this part of the consultation are set out in Appendix C, Paragraph 3.33.

Badger Farm Parish Council Area: Draft Recommendation:

- 12.69. It is recommended that no change be made to the boundary between the proposed Winchester Parish Council and the existing Badger Farm Parish Council meaning Badger Farm Parish, shall be retained within its current parish boundary.

Bushfield Site (W5)

- 12.70. Residents were asked to consider the transfer of the Bushfield Site into the proposed Winchester Parish Council area. This proposal generated 1338 responses.
- 12.71. The results overall show opposition to this proposal, with 36% of all respondents disagreeing, 57% of respondents that live in neighbouring Badger Farm disagreeing and 71% of respondents from the Compton & Shawford Parish area disagreeing. This compares to 29% of all respondents agreeing, 23% of respondents that live in neighbouring Badger Farm

agreeing and 24% of respondents from the Compton & Shawford Parish area agreeing with the proposal.

- 12.72. Respondents who opposed including Bushfield in a new parish council, expressed concerns about losing community identity, historic parish ties, and effective local representation if the Bushfield site were included in Winchester Town. Financial worries such as loss of future income and increased burden on residents were noted, as well as potential for inappropriate development and reduced planning control. Many opposed boundary changes without a clear reason, especially given uncertainty over Bushfield's future use.
- 12.73. Respondents supporting Bushfield's inclusion in a new Winchester Parish council felt that it had closer ties to Winchester than nearby parishes, it sits on the urban edge, and its inclusion would clarify boundaries. Some also felt that oversight by a town-focused council could improve planning, development, and infrastructure for both Winchester and adjacent areas.
- 12.74. The Parish Council responded and opposed removing Bushfield Camp from the parish, stating risks to community identity and local representation. The council felt that losing the site would harm future viability, limit service delivery, and reduce funds for infrastructure.
- 12.75. Full details regarding this part of the consultation are set out in Appendix C, Paragraph 3.40.

Bushfield Site: Draft Recommendation

- 12.76. The Council recommends that the Bushfield Camp site (W5) shall be excluded from the proposed Winchester Parish Council boundary and remain within the Compton and Shawford Parish Council area.

Oliver's Battery Parish Council Area

- 12.77. Residents were asked to consider the transfer of the Oliver's Battery Parish Council area into the proposed Winchester Parish Council area. This proposal generated 1382 responses.
- 12.78. The results overall show opposition to this proposal, with 52% of all respondents disagreeing, and 93% of respondents that live in Oliver's Battery disagreeing. This compares to 23% of all respondents agreeing, and 5% of respondents from the Oliver's Battery Parish area agreeing with the proposal.
- 12.79. Respondents who opposed including Oliver's Battery in a new parish council, referred to its unique identity and satisfaction with current arrangements. Others viewed boundary changes as unnecessary or disruptive, and some worried about potential increases in council tax, reduced value for money, and diminished local representation.

- 12.80. Respondents supporting Oliver's Battery 's inclusion in a new Winchester Parish council felt that the area operates as part of the city, sharing facilities and services. They also saw inclusion as offering better representation and more logical boundaries consistent with the town. Some believed it would help form a more effective and comprehensive parish council to address urban issues and future growth.
- 12.81. The Parish Council responded and opposed being included in a new Winchester Parish council due to concerns over redirected development funds and reduced local influence on planning decisions.
- 12.82. Full details regarding this part of the consultation are set out in Appendix C, Paragraph 3.47.

Draft Recommendation: Oliver's Battery Parish Council Area

- 12.83. The Council recommends that the Oliver's Battery Parish Council area remains unchanged as a separate civil parish and is not incorporated into the proposed Winchester Parish Council.

13 OTHER OPTIONS CONSIDERED AND REJECTED

- 13.1 To not approve the draft recommendations for further consultation. This would halt the CGR process, contradicting the Committee's resolution of 16 June 2025, the formal request from the Winchester Town Forum, and the commitment made in the Council Plan. This option is not recommended.

BACKGROUND DOCUMENTS: -

Previous Committee Reports: -

1. LR603 - Community Governance Review: Winchester Town Area – Draft Terms of Reference (29 September 2025)
2. LR594 - Community Governance Review: Winchester Town Area (16 June 2025)
3. WTF339 - Response to the request of Winchester Town Forum for CGR (12 June 2025)
4. WTF337 - Request for Governance Review (23 January 2025)

APPENDICES:

Appendix A – Draft recommendations for stage 2 consultation

Appendix B – Project Timeline.

Appendix C – Public Perspectives Report including Consultation Questionnaire

Appendix D – Maps

- Stage 1 Options Map
- Stage 2 Proposed boundaries for Winchester Parish Council
- Stage 2 Proposed boundaries for Kings Barton Parish Council
- Stage 2 Proposed boundaries for Headbourne Worthy Parish Council

Appendix A - Draft Recommendations for Stage 2 consultation

1. Winchester Town Area: Draft Recommendation for Further Consultation

The Council recommends the following:

- a) **Proposal:** It is proposed to establish a new Parish Council ⁸ to represent the currently unparished wards of Winchester Town. Additionally, the area situated West of Courtenay Road, (shown on the Stage 1 Options Map, Appendix D - W4), to be incorporated within the boundaries of this new parish area.
- b) **Name:** Winchester Parish Council but noting that it is likely to be re styled and known as 'Winchester Town Council' from inception.
- c) **Warding Arrangements:** The existing City Councils Wards will be utilised, ie St Barnabas, St Bartholomew, St Luke, St Michael and St Paul. **Note:** Land West of Courtenay Road (shown on the Stage 1 Options Map, Appendix D - W4) to be incorporated within the new St Bartholomew Parished Ward (see para 12.10). The Parished area of Harestock (shown on the Stage 1 Options Map, Appendix D - Area A) to be removed from the new St Barnabas Parished Ward. The unparished area of Kings Barton within St Barnabas City Council Ward (shown on the Stage 1 Options Map, Appendix D - hatched area) to be removed from the new St Barnabas Parished Ward.
- d) **Number of Councillors:** 22 configured as below:
 - St Barnabas (4)
 - St Bartholomew (5)
 - St Luke (3)
 - St Michael (5)
 - St Paul (5)
- f) **Precept:** That a precept be levied, to replace the current “Special Expense” charge. The level of the precept has not yet been determined but a likely range of precepts to form part of the stage 2 consultation, noting that this estimate is subject to refinement.

⁸ The name of the new council is to be determined but for legal reasons it is expected to initially be called Winchester Parish Council until after it is established but would then be able to change its name by member resolution.

2. Kings Barton Area: Draft Recommendation for Further Consultation:

- a) **Proposal:** It is proposed to establish a new Parish Council to represent the current Kings Barton development area (shown on the Stage 1 Options Map, Appendix D - Area B). Additionally, the unparished area of Kings Barton currently within St Barnabas Ward (shown on the Stage 1 Options Map, Appendix D - hatched area) to be incorporated within the boundaries of this new parish.
- b) **Name:** Kings Barton Parish Council.
- c) **Warding Arrangements:** Not warded.
- d) **Number of Councillors:** 11
- e) **Precept:** The level of the precept has not yet been determined but a likely range of precepts to form part of the stage 2 consultation, noting that this estimate is subject to refinement.

3. Headbourne Worthy Parish Council

It is proposed that Headbourne Worthy Parish Council's current area be reduced in size by removing the proposed parished area of Kings Barton (shown on the Stage 1 Options Map, Appendix D - Area B) and the land West of Courtenay Road (shown on the Stage 1 Options Map, Appendix D - W4) but all existing arrangement to remain as they are.

4. Littleton and Harestock Parish

The Council recommends that the Littleton and Harestock Parish Council area remains unchanged as a separate civil parish and is not incorporated into the proposed Winchester Parish Council.

5. Badger Farm Parish Council Area

The Council recommends that the Badger Farm Parish Council area remains unchanged as a separate civil parish and is not incorporated into the proposed Winchester Parish Council.

6. Oliver's Battery Parish Council Area

The Council recommends that the Oliver's Battery Parish Council area remains unchanged as a separate civil parish and is not incorporated into the proposed Winchester Parish Council.

7. Bushfield Site (W5)

The Council recommends that the Bushfield Camp site (W5) shall be excluded from the proposed Winchester Parish Council boundary and remain within the Compton and Shawford Parish Council area.

8. Other Recommendations

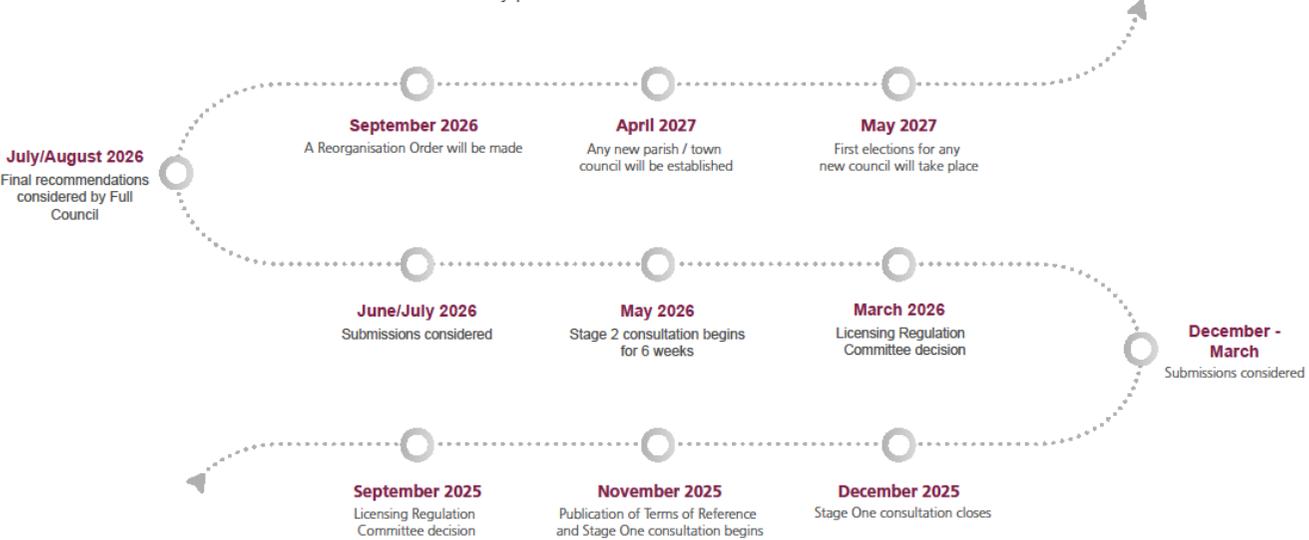
“Overcombe” – St Cross Road.

It is proposed that the boundary of Compton and Shawford Parish Council area be adjusted so that the property known as Overcombe, St Cross Road be included within the St Michaels Ward of the proposed Winchester Parish Council.

Appendix B - Overall Timeline

Community Governance Review Roadmap

Key phases & milestones 2025- 2027



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Winchester Community Governance Review Consultation

Report

January 2026



Winchester
City Council



Research, consultation and evaluation
for the public and charitable sectors.

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Winchester Community Governance Review Consultation – Report

Executive Summary

Introduction and background

1. Winchester City Council conducted a Community Governance Review (CGR) stage one consultation about the creation of a parish council for the unparished Winchester town area, and potential inclusion of surrounding parishes and areas.
2. The CGR and consultation followed recent announcements from Government of its intention to create new, larger unitary councils across Hampshire in 2028, which would be responsible for the services currently delivered by a county council and a district council. A CGR could result in the creation of a new parish council for the Winchester town area, which is currently ‘unparished’, meaning its residents are not currently represented by a parish council or parish meeting, unlike everywhere else across the Winchester district.
3. Winchester City Council commissioned independent organisation Public Perspectives to support the consultation process and report the results of the consultation. This report and the associated analysis of the feedback received through the consultation will inform draft recommendations, which will be subject to further consultation prior to a formal decision being made by the council.

Approach

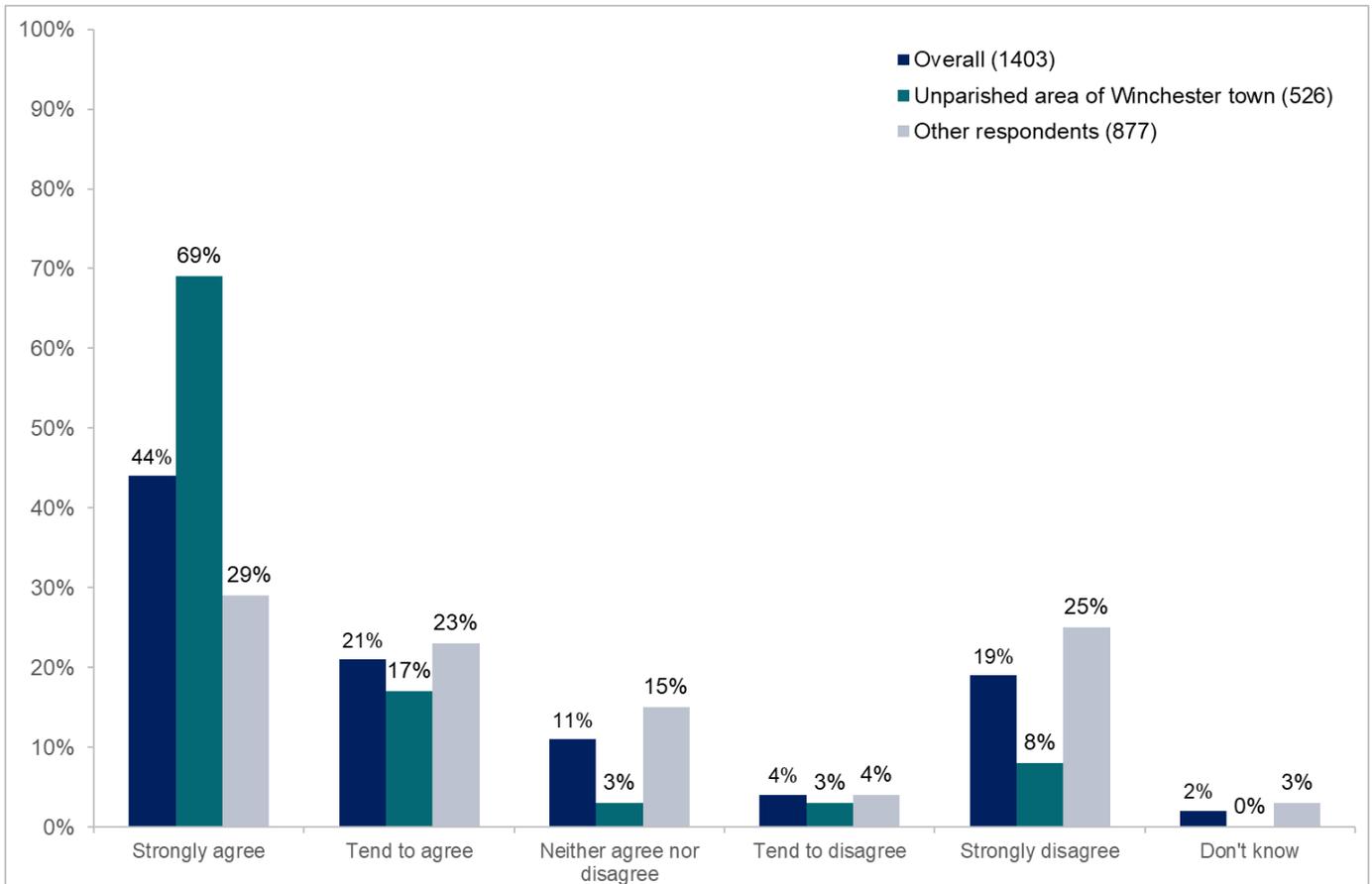
4. The consultation took place between Monday 3 November 2025 and Monday 22 December 2025 – a 7-week period.
5. The main method of response was via an open-access online consultation questionnaire available to all interested residents and stakeholders. In addition, paper copies were available at the City Offices reception and could also be requested, and written responses submitted. E-mail and telephone support was also available.
6. The consultation was promoted extensively through the council’s website, communication channels, such as the council’s e-newsletter, and promotional/marketing activity, including press releases and adverts in local newspapers, social media posts and adverts, and a leaflet drop via Royal Mail to 30,542 households in the target areas and beyond. There was also direct promotion to, and engagement with, all Council Members, council staff and other identified stakeholders such as businesses, community organisations, Hampshire County Council and affected parish councils, who were asked to respond to and promote the consultation. In addition, there were also four drop-in sessions held to promote and discuss the consultation and support residents and other stakeholders to respond.
7. In total, 1,415 responded to the consultation questionnaire, including 9 paper/postal responses. In addition, Littleton and Harestock Parish Council and Headbourne Worthy Parish Council provided formal written responses (other parish councils responded via the consultation questionnaire).

Key findings

Proposal for a new local parish council for the Winchester town area

8. There is **support for the creation of a new local parish council for Winchester town, especially amongst respondents that live in the area.** Overall, 65% of respondents agree with the creation of a new local parish council for the unparished area of Winchester town, including 44% that strongly agree, while 23% disagree.
9. 86% of respondents that live in the unparished area of Winchester town agree with the creation of a new local parish council for the unparished area of Winchester town, including 69% that strongly agree. Just 11% disagree. This compares with 52% of other respondents that agree and 29% disagree.
10. Support was driven primarily by a desire for **stronger local representation and a more direct democratic voice for residents of Winchester town.** Many felt that existing governance arrangements are too distant and that a parish council would be more accessible, accountable, and responsive to local concerns, especially in light of the potential local government reorganisation and associated creation of a larger unitary council. Relatedly, some respondents said that creating a new parish council would help **safeguard Winchester’s City status and mayoralty.**

Figure 1: Level of agreement with the creation of a new parish council for Winchester town



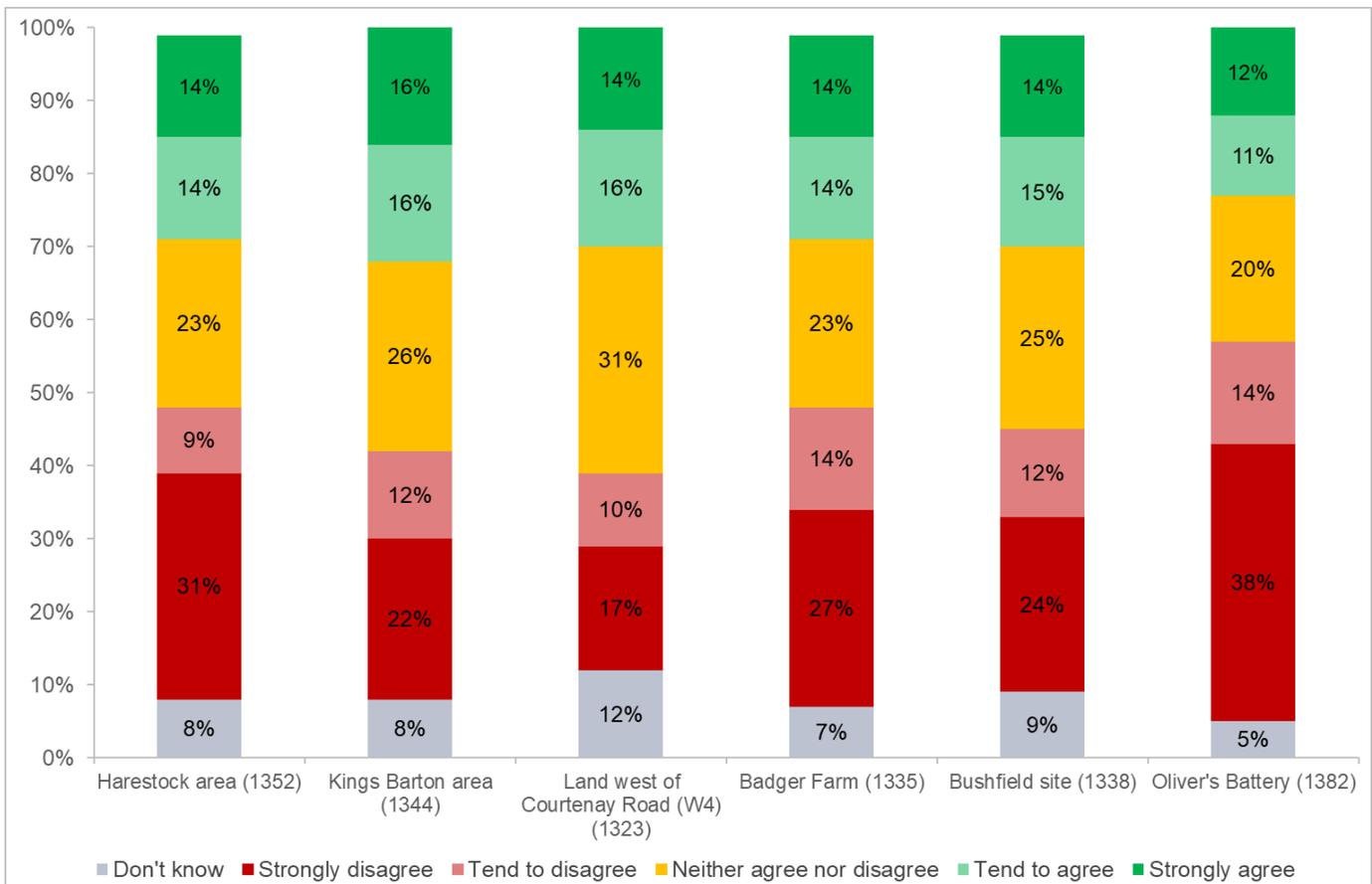
Numbers in brackets are the number of respondents.

Note: Not all respondents answered all questions, and consequently the number of respondents for any given question may not add-up to the total of 1,415 respondents to the consultation. This is the case for all graphs/figures in this report.

Exploring potential boundary change options

11. There is **more opposition than support about the inclusion of surrounding parishes and areas in a new parish council for Winchester town**, and this opposition is greater amongst respondents that live in those areas and their respective parish councils. This opposition tends to exist because parishes are established and consider themselves distinct to Winchester town and responsive to local needs. There is also concern about loss of representation, community voice and local influence, including in development and planning, as well as the viability of remaining parishes where part of an existing parish could join a new Winchester town parish council. Similarly, some respondents opposed changes to boundaries or governance in surrounding parishes or areas in principle, considering them unnecessary, disruptive, costly, or unjustified.
12. The exception is **Kings Barton (and land west of Courtenay Road)**, where views are **more nuanced** because the situation is more complicated. This is in part because three options were proposed – remaining within the existing parish, joining a new Winchester town parish or forming a new separate parish. In addition, the area is still under development and in its infancy, with character and identity still being established and with less ties to existing governance arrangements.

Figure 2: Level of agreement with surrounding parishes and areas joining a new parish council for Winchester town



Numbers in brackets are the numbers of overall respondents.

Winchester Community Governance Review Consultation

Main report

Section 1: Introduction

Introduction and background

- 1.1. Winchester City Council conducted a Community Governance Review (CGR)¹ stage one consultation² about the creation of a parish council for the unparished Winchester town area, and potential inclusion of surrounding parishes and areas.
- 1.2. The CGR and consultation followed recent announcements from Government of its intention to create new, larger unitary councils across Hampshire in 2028, which would be responsible for the services currently delivered by a county council and a district council. A CGR could result in the creation of a new parish council for the Winchester town area, which is currently 'unparished' (and consequently would lack local representation if larger unitary councils were established), meaning its residents are not currently represented by a parish council or parish meeting, unlike everywhere else across the Winchester district.
- 1.3. Winchester City Council commissioned independent organisation Public Perspectives to support the consultation process and report the results of the consultation. This report and the associated analysis of the feedback received through the consultation will inform draft recommendations, which will be subject to further consultation prior to a formal decision being made by the council.

Approach

- 1.4. The consultation took place between Monday 3 November 2025 and Monday 22 December 2025 – a 7-week period.
- 1.5. The main method of response was via an open-access online consultation questionnaire available to all interested residents and stakeholders (the questionnaire is included in the appendix to this report). In addition, paper copies were available at the City Offices reception and could also be requested, and written responses submitted. E-mail and telephone support was also available.
- 1.6. The consultation was promoted extensively through the council's website, communication channels, such as the council's e-newsletter, and promotional/marketing activity, including press releases and adverts in local newspapers, social media posts and adverts, and a leaflet drop via Royal Mail to 30,542 households in the target areas and beyond. There was

¹ A Community Governance Review (CGR) is a way to make changes to local council arrangements so communities are suitably represented. The review can consider a number of issues, such as creating, changing or merging parish or town council boundaries. A CGR is a legal process that gives residents and organisations an opportunity to share their views on what they feel is the most suitable way for their community to be represented.

² A Community Governance Review has more than one stage of consultation. This staged approach allows for a structured process where residents' and stakeholders' initial thoughts shape potential solutions (stage one), resulting in specific draft recommendations that are subject to further consultation prior to a formal decision being made.

also direct promotion to, and engagement with, all Council Members, council staff and other identified stakeholders such as businesses, community organisations, Hampshire County Council and affected parish councils, who were asked to respond to and promote the consultation.

- 1.7. In addition, 60 households in the Barton Farm area were directly sent a letter promoting the consultation. These households are part of the unparished St. Barnabas Ward in Winchester town, but also part of the Kings Barton development area, which itself is part of the Headbourne Worthy Parish Council area. Consequently, the CGR has specific implications for these households and therefore extra effort was made to promote the consultation to them. Based on a review of postcodes, 17 responses were received from these households.
- 1.8. There were also four drop-in sessions held to promote and discuss the consultation and support residents and other stakeholders to respond:
- Wednesday 12 November, Guildhall Winchester: 3.00pm-7.00pm.
 - Tuesday 18 November, Badger Farm Community Centre: 3.00pm-7.00pm.
 - Wednesday 26 November, Community Lounge, Henry Beaufort School: 5.00pm-8.00pm.
 - Saturday 29 November, Guildhall Winchester: 10.00am-2.00pm.
- 1.9. The following table highlights where respondents heard about the consultation:

Figure 1.1: Sources of hearing about the consultation

Source	% of respondents
Council e-mail or newsletter	41%
Poster or flyer	30%
Via a local councillor	13%
Via a local organisation	11%
Council website	10%
Direct e-mail or letter	10%
Other council communication or event	6%
Council social media	6%
Other social media	5%
A relative or a friend	5%
An advert in a local newspaper	2%
Other (mainly via local parish council)	4%
Don't know	1%

Number of respondents: 1,381. Note: Respondents could select more than one answer, consequently responses add up to over 100%. Question asked: How did you hear about this consultation?

- 1.10. In total, 1,415 responded to the consultation questionnaire, including 9 paper/postal responses.³ There were also two written responses from residents and one from local organisation, Chesil Theatre. In addition, Littleton and Harestock Parish Council and Headbourne Worthy Parish Council provided formal written responses (other parish councils responded via the consultation questionnaire).

³ This represents a high number of responses in both absolute terms and also relative to other similar consultations, providing confidence in the results.

1.11. The following table summarises the background of respondents to the consultation questionnaire:

Figure 1.2: Background of respondents

Background	No. of respondents	% of respondents
A resident living in the Winchester district	1,369	97%
Someone who works in the Winchester district	108	8%
Someone who studies in the Winchester district	4	0%
A voluntary or community organisation	17	1%
A parish council or parish meeting	6	0%
Another public sector organisation	3	0%
A local councillor	18	1%
A business operating in the Winchester district	13	1%
Other	21	1%

Note: Respondents could select more than one answer, consequently responses add up to over 100%.

Question asked: Are you responding as . . . ?

1.12. The following table shows the geographic location of residents that responded to the questionnaire, as well as those that work or study in Winchester district, organised by the areas targeted through the CGR:

Figure 1.3: Geographical location of respondents

Location	No. of respondents	% of respondents
Unparished area of Winchester town	529	38%
Harestock	170	12%
Littleton	79	6%
Kings Barton	39	3%
Headbourne Worthy Parish Council area (exc. Kings Barton)	43	3%
Badger Farm	64	5%
Oliver's Battery	311	23%
Elsewhere within the Winchester district	114	8%
Outside of the Winchester district	20	1%
Don't know	9	1%

Question asked: Which area do you live in?

1.13. There is a spread of responses across different demographic groups, albeit an over-representation of older residents especially.⁴ The following table summarises the demographic background of respondents:

⁴ There was consideration to 're-weight' the data in line with population demographics, for example around age. However, this is an open-access consultation, which typically reflects levels of interest in the subject matter rather than being wholly representative of the wider population. That said, all results have been analysed by different population groups including age groups and geographical areas to identify differences in opinion by types of respondents and areas.

Figure 1.4: Demographic profile of respondents

Sex	No. of respondents	% of respondents
Female	582	43%
Male	715	53%
Another term	2	0%
Prefer not to say	59	4%
Age		
Under 18	1	0%
18-24	7	1%
25-34	55	4%
35-44	106	8%
45-54	175	13%
55-64	260	19%
65-74	336	25%
75-84	308	23%
85+	61	4%
Prefer not to say	57	4%
Ethnic background		
White	1,187	88%
Non-White	41	3%
Prefer not to say	125	9%
Religion		
Christian	682	50%
Other religion	39	3%
No religion	467	35%
Prefer not to say	165	12%
Disability		
Yes	91	7%
No	1,147	85%
Prefer not to say	112	8%
Employment status		
Employed/self-employed	531	39%
Not employed/self-employed	57	4%
Retired	703	52%
Prefer not to say	71	5%
Housing situation		
Owner-occupier	1,219	90%
Privately renting	38	3%
Renting from the council or housing association	27	2%
Other	18	1%
Prefer not to say	60	4%

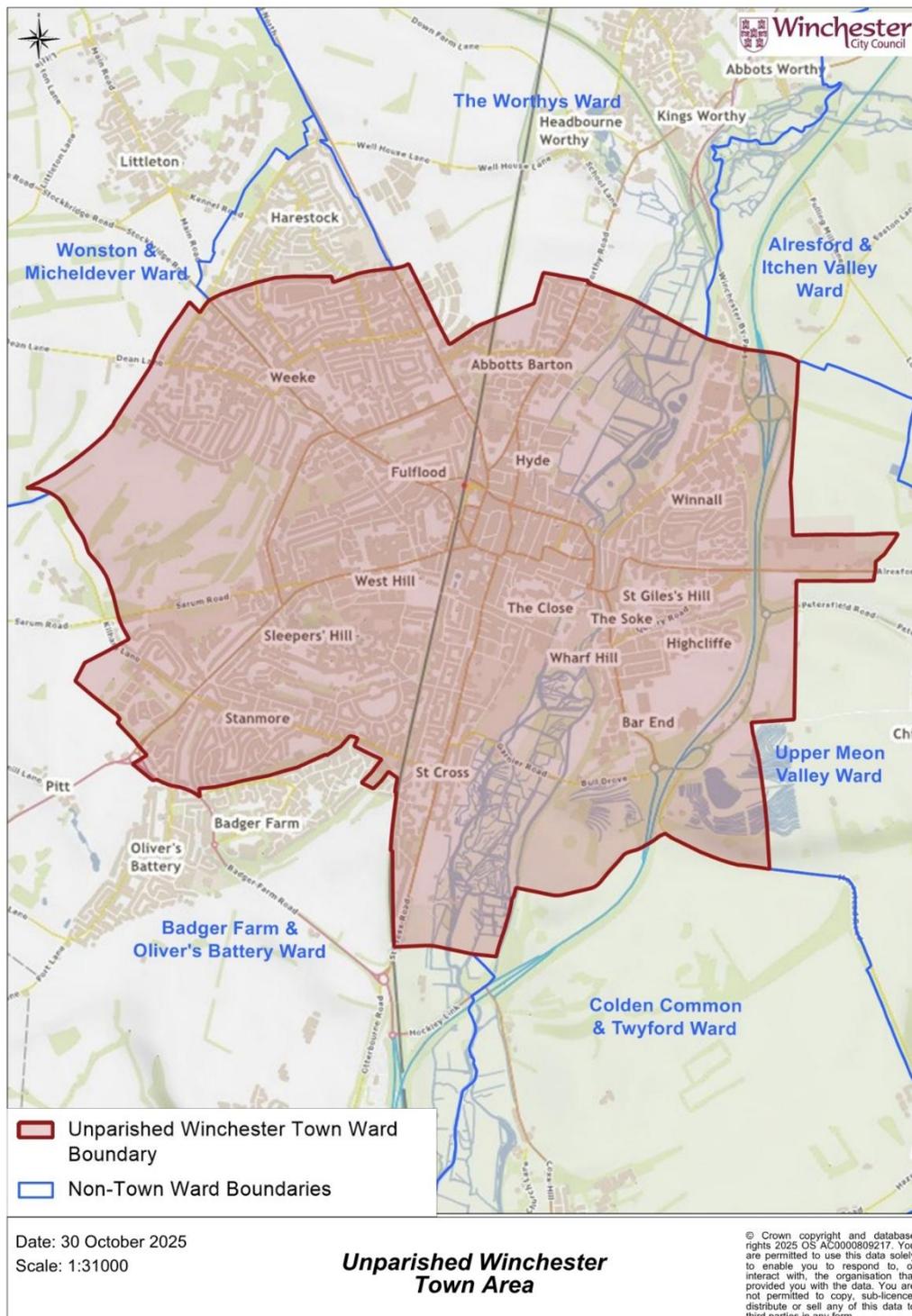
Reporting

- 1.14. The remainder of this report presents the key findings from the consultation. The results have been analysed against all demographic and key variables/questions to identify any important differences in opinion between different groups, especially by geography when considering options relating to specific areas.
- 1.15. In addition, the open-ended comments received in the questionnaire have been reviewed and key themes presented in the report.
- 1.16. The report is organised in-keeping with the structure of the consultation questionnaire, as follows:
 - Section 2: Proposal for a new local parish council for the Winchester town area
 - Section 3: Exploring potential boundary change options

Section 2: Proposal for a new local parish council for the Winchester town area

Introduction

- 2.1. This section presents findings about proposals to create a new local parish council for the unparished area of Winchester town, including potential benefits and concerns.
- 2.2. The following map provides context in understanding the findings of the subsequent questions:

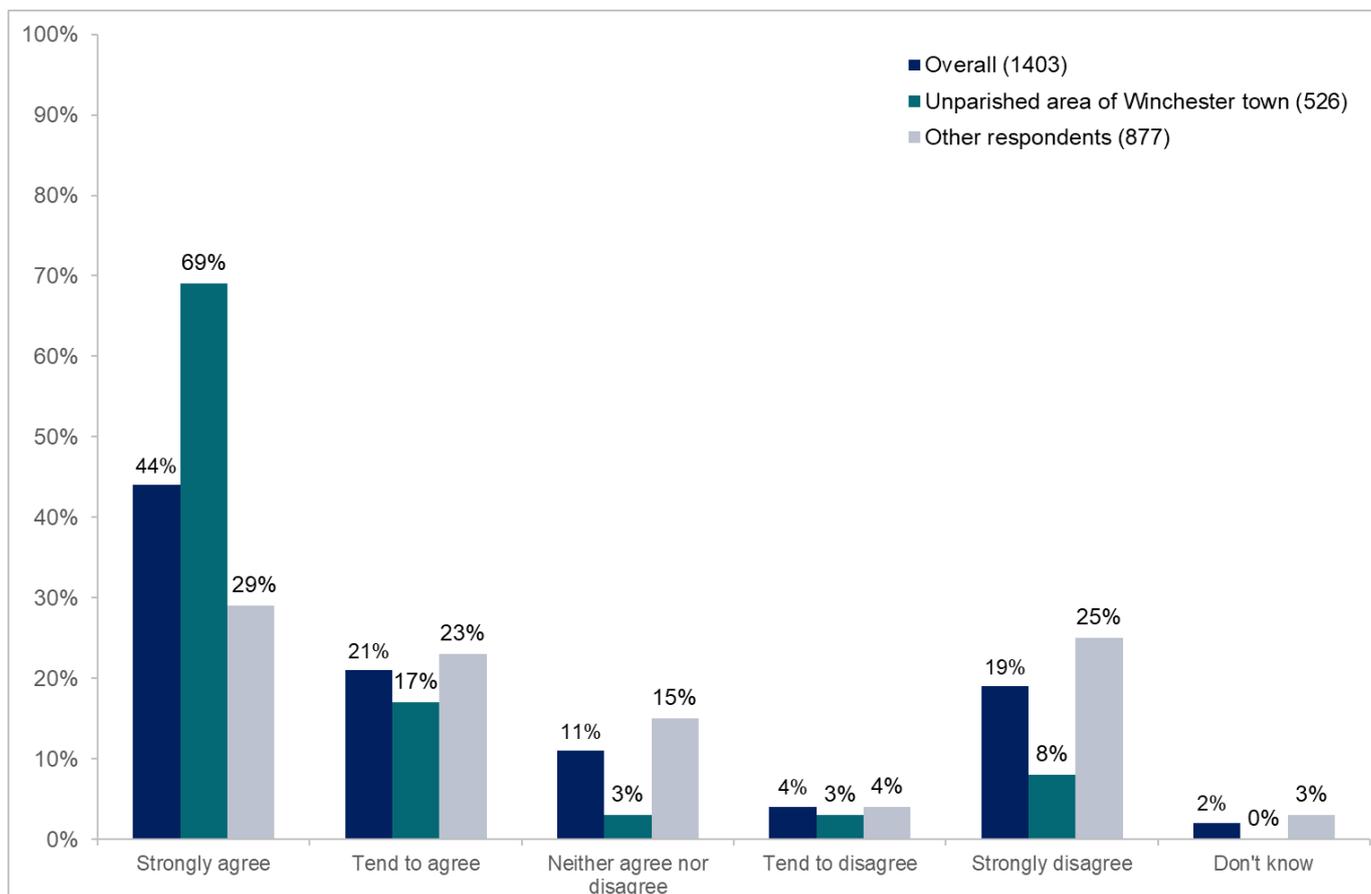


To what extent do you agree or disagree with the creation of a new local parish council for the unparished area of Winchester town?

Two-thirds of respondents agree with the creation of a new local parish council for the unparished area of Winchester town, especially respondents living in the town itself

- 2.3. Overall, 65% of respondents agree with the creation of a new local parish council for the unparished area of Winchester town, including 44% that strongly agree.
- 2.4. 11% neither agree nor disagree and 23% disagree, including 19% that strongly disagree.
- 2.5. 86% of respondents that live in the unparished area of Winchester town agree with the creation of a new local parish council for the unparished area of Winchester town, including 69% that strongly agree. Just 11% disagree and 3% neither agree nor disagree. This compares with 52% of other respondents that agree, 15% neither agree nor disagree and 29% disagree.
- 2.6. Whilst there is some variation by different demographic groups, the level of agreement is broadly consistent across all respondents.
- 2.7. Cathedral Streets, Orams Arbour and St. Thomas Street Residents' Associations (Winchester Town residents' associations) support the creation of a parish council for the town to ensure its historic status and representation, especially in light of local government reorganisation.

Figure 2.1: Level of agreement with the creation of a new local parish council for Winchester town



Numbers in brackets are the number of respondents.

Note: Not all respondents answered all questions, and consequently the number of respondents for any given question may not add-up to the total of 1,415 respondents to the consultation. This is the case for all graphs/figures in this report.

- 2.8. Respondents were asked to explain their answers, with 867 or 61% providing a response. Among **respondents who agreed** with the proposal, support was driven primarily by a desire for **stronger local representation and a more direct democratic voice** for residents of **Winchester town** (cited by approximately 20% of all respondents).⁵ Many felt that existing governance arrangements are too distant and that a parish council would be more accessible, accountable, and responsive to local concerns, especially in light of the potential local government reorganisation and associated creation of a larger unitary council. Relatedly, some respondents said that creating a new parish council would help **safeguard Winchester's City status and mayoralty**.
- 2.9. Most voluntary and community organisations that responded, including local residents' associations, agree with the creation of a parish council for Winchester Town. This includes the City of Winchester Trust, along with some other respondents, who noted that a parish council will have a **role in local planning and development**, including creating a strategic plan for the town and being a statutory consultee for all planning applications within the area.
- 2.10. A theme of **fairness and parity** also emerged (cited by approximately 15%), with respondents arguing that Winchester town should have the same level of local governance as neighbouring parished areas, rather than being disadvantaged by its current unparished status.
- 2.11. In addition, respondents highlighted the benefits of **greater local control** (cited by approximately 5%) **and supporting community cohesion** (also cited by approximately 5%), suggesting that a parish council could strengthen community identity, encourage civic engagement, and ensure decisions are made closer to the people they affect. Some also believed a parish council would improve the **focus and responsiveness of local services to town-specific issues** (cited by approximately 5%). While cost was mentioned by a smaller number of supporters (approximately 2-3%), it was generally viewed as **proportionate and acceptable** in light of the anticipated democratic, community, and local decision-making benefits.
- 2.12. Among respondents who **neither agreed nor disagreed** with creating a local parish council for the unparished area of Winchester town, neutrality was most commonly driven by **uncertainty and a lack of clear information** about what a parish council would do, how it would differ from existing arrangements, and what the costs would be (cited by approximately 10% of all respondents). Similarly, some neutral respondents expressed a **balanced view**, recognising potential benefits such as improved local representation while also questioning the added value, cost or risk of duplication (c5%). Others adopted a **conditional or wait-and-see position**, indicating their view could change depending on the council's powers, structure, and value for money (c2-3%), while a smaller number felt the proposal would have **limited personal impact** (c5%).
- 2.13. Respondents that **disagreed** most commonly cited **concerns about additional costs and higher council tax** (cited by approximately 10% of all respondents), viewing a new parish council as poor value for money and an unnecessary extra tier of governance. Many also felt it would **duplicate existing councils and add bureaucracy** (cited by approximately 10%), with scepticism about what tangible benefits it would deliver in practice. These concerns were **particularly pronounced amongst respondents living outside the unparished area**, who were more likely to **question the relevance of a Winchester town parish council to them personally** (cited by approximately 5%).

⁵ The themes and findings from open-ended questions are presented including approximated percentages/numbers of respondents (rounded up or down). This is to help provide an indication of relative importance of the themes/findings. These should be treated as such (i.e. approximations) rather than conclusive percentages, given the qualitative nature of the data. Please also note that respondents often cited multiple points and therefore the approximated percentages often add-up to over the stated number of respondents.

What do you think are the potential benefits, if any, of creating a parish council representing the unparished area of Winchester town?

Creating a parish council is seen as strengthening local representation, ensuring fairness and parity with parished areas, supporting community identity, and enabling responsive and locally focused decision-making, especially in light of local government reorganisation and the potential move to larger unitary councils

2.14. 1,060 or 75% of respondents provided comments about the potential benefits of creating a parish council representing the unparished area of Winchester town, with the key themes as follows, reflecting similar points made by those that agree with creating a parish council in the preceding question:

- **Stronger local representation and democratic accountability** (cited by approximately 30% of all respondents): The most frequently cited benefit was improved local representation, especially in light of local government reorganisation and the potential move to larger unitary councils. Respondents felt a parish council would give residents of Winchester town a clearer, more direct voice in decisions affecting their immediate area. Many emphasised greater accessibility to councillors, improved accountability, and decision-making that is closer to residents' lived experience than existing governance arrangements.
- **Fairness and parity with parished areas** (cited by approximately 20%): A common theme focused on equity, with respondents highlighting that surrounding areas already benefit from parish councils. Creating one for Winchester town was seen as correcting an imbalance, ensuring residents have access to the same level of local governance, representation, and influence as those living in neighbouring parished communities, especially in light of local government reorganisation.
- **Supporting community identity, cohesion, and civic engagement** (cited by approximately 15%): Several respondents felt a parish council could help foster a stronger sense of community identity and belonging within Winchester town. This included encouraging local participation, volunteering, and engagement in civic life, as well as providing a focal point for community activities, events, and shared priorities.
- **Responsive and locally focused services** (cited by approximately 10%): Another common perceived benefit was the potential for greater responsiveness to local issues. Respondents suggested a parish council could better identify, prioritise, and act on town-specific concerns, particularly smaller-scale matters that may not receive sufficient attention from higher-tier councils.
- **Greater local influence over priorities and spending** (cited by approximately 10%): Similarly, some respondents highlighted the benefit of having greater influence over local priorities, including how funding is allocated at neighbourhood level as well as development and planning matters. This theme reflected a desire for more control over what is invested in Winchester town and reassurance that local needs would be reflected in spending decisions.
- **Protection of civic identity, including city status and mayoralty** (cited by approximately 5%): A smaller but distinct theme focused on the role a parish (or town) council could play in safeguarding Winchester's civic identity, including ceremonial functions, city status, and the continuation of a mayoral role.
- **Improved communication and coordination** (cited by approximately 2-3%): A few respondents felt a parish council could act as a clear point of contact between residents

and other councils, improving communication, coordination, and understanding of who is responsible for local issues.

- 2.15. A small but distinct group of respondents (approximately 5%) stated unequivocally that there are no benefits to creating a parish council, reflecting previously noted scepticism about cost, duplication, and added bureaucracy.
- 2.16. Another group of respondents (approximately 5%) expressed uncertainty about the benefits, stating they were “not sure” or did not know enough about what a parish council would do, reflecting caution and a lack of information rather than outright opposition.

What concerns, if any, do you have about creating a parish council representing the unparished area of Winchester town?

Concerns focus mainly on increased costs and council tax, duplication and bureaucracy, unclear powers and value for money, and risks of complexity, ineffective or politicised local governance

2.17. 993 or 70% of respondents provided a response to the question regarding concerns about creating a parish council representing the unparished area of Winchester town. The key themes are as follows, reflecting similar points made by those that disagree with creating a parish council in the preceding question:

- **Increased cost and higher council tax** (cited by approximately 30% of all respondents): The most frequently raised concern related to cost, particularly the introduction of a parish precept and the potential impact on council tax bills.⁶ Respondents commonly questioned whether the benefits would justify the extra expense, often referencing value for money and cost-of-living pressures. This concern was raised by both supporters and opponents of the proposal, though expressed most strongly by those who disagreed.
- **Duplication of roles and unnecessary bureaucracy** (cited by approximately 25%): Several respondents were concerned that a parish council would duplicate the roles of existing councils, adding another layer of governance without clear additional benefit. These comments often referred to fears of increased bureaucracy, inefficiency, and confusion over responsibilities between councils.
- **Unclear powers, role, and added value** (cited by approximately 15%): Some respondents said they were unsure what a parish council would actually do in practice. Concerns focused on the lack of clarity about powers, influence, and decision-making authority, leading to scepticism about whether it would make a meaningful difference for residents.
- **Risk of poor value for money or ineffective governance** (cited by approximately 10%): Associated with points around cost, some respondents expressed concern that a parish council could be ineffective, symbolic rather than impactful, or poorly run. These comments often questioned governance quality, capacity, and whether elected parish

⁶ These respondents did not tend to be aware or note that Winchester Town is currently served by the Winchester Town Forum, which is a consultative and advisory body that deals with issues affecting the unparished Winchester town area. Its membership is made up of the city councillors who represent the unparished area and it is not a parish council. However, it does have a budget and residents currently living within the Winchester town area pay a ‘Special Expenses’ annual fee, which replaces the precept paid to a parish council.

councillors would have sufficient skills, accountability, or influence to deliver improvements.

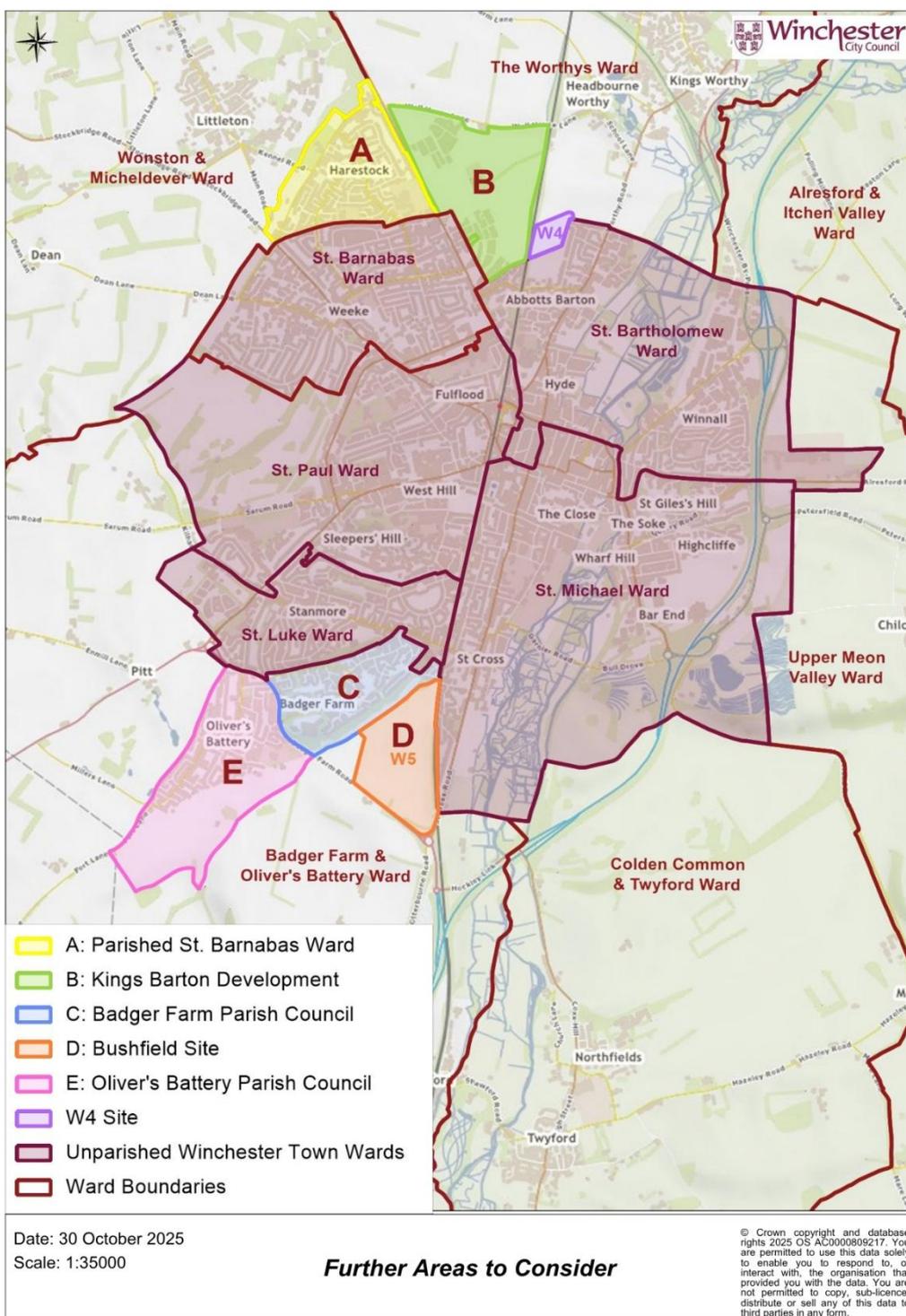
- **Governance complexity and public confusion** (cited by approximately 5%): Some respondents raised concerns that introducing a parish council could confuse residents about who is responsible for what, making governance harder to navigate, and blur lines of accountability across different tiers of local government.
- **Risk of politicisation or dominance by a small group** (cited by approximately 5%): A smaller but notable theme focused on fears that a parish council could be dominated by a narrow or politically motivated group, potentially limiting inclusivity and therefore not benefiting all parts of Winchester town or the local community.

2.18. A minority of respondents (approximately 10%) explicitly stated that they had no concerns, or that any concerns are minor and outweighed by the potential benefits. These responses tended to come from those supportive of creating a new parish council for Winchester town.

Section 3: Exploring potential boundary change options

Introduction

- 3.1. This section presents findings about potential boundary changes relating to areas and parishes neighbouring the potential new local parish council area for Winchester town.
- 3.2. The following map provides context in understanding the findings of the subsequent questions:



To what extent do you agree or disagree with the potential change of the boundary to include the southern part of Littleton and Harestock Parish Council area (Area A) in a new parish council for the Winchester town area?

AREA A (YELLOW): Parished area of St Barnabas Ward

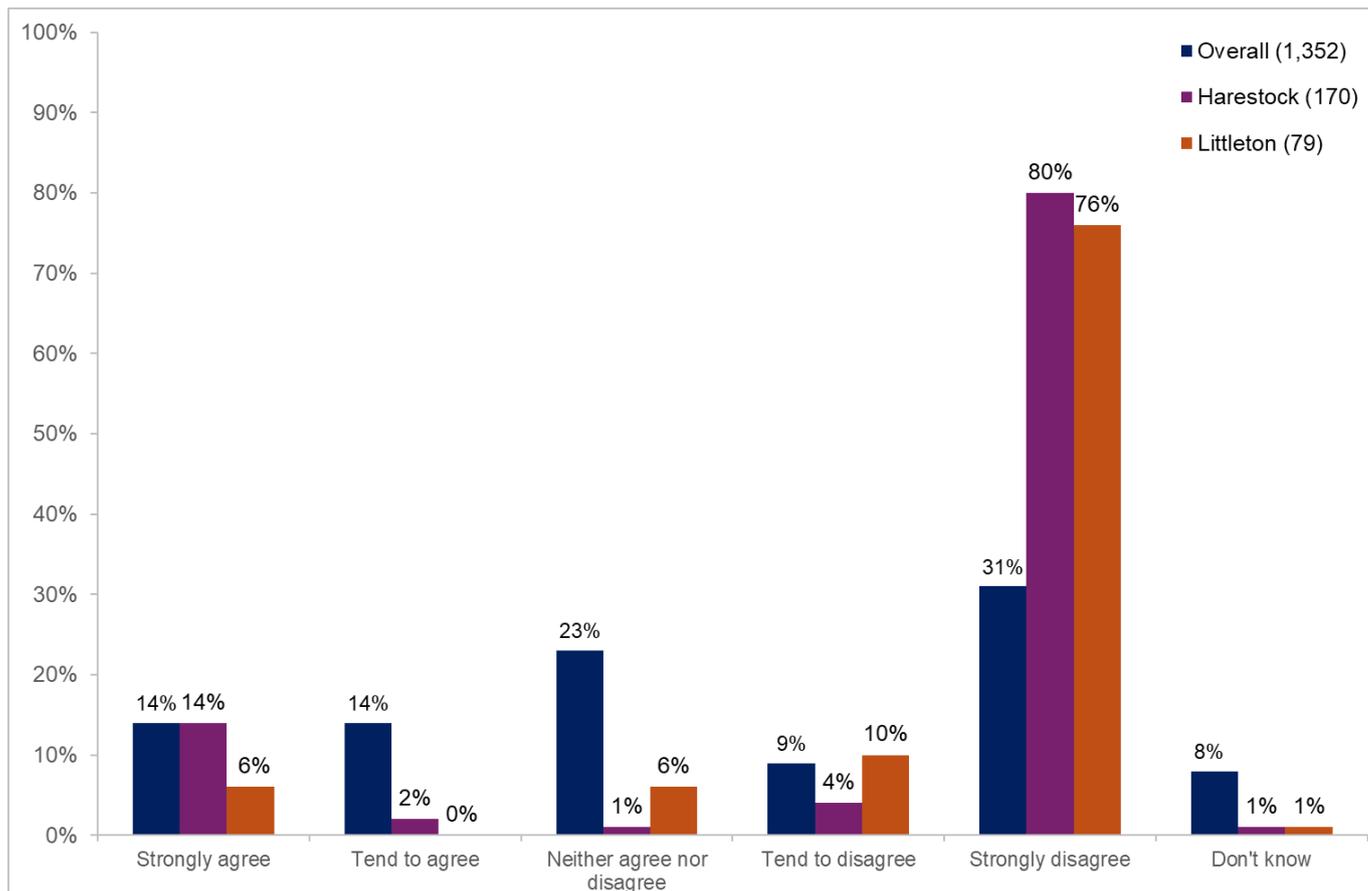
This area is currently part of the Littleton and Harestock Parish Council area, and if included, would mean all of the current St Barnabas ward area would become part of a new parish council for the Winchester town area (instead of the Harestock area remaining within the existing Littleton and Harestock Parish Council area). On the other hand, this area would no longer be part of the existing Littleton and Harestock Parish Council area, which would therefore become smaller.

More respondents disagree than agree with the potential inclusion of Harestock within a new parish council for Winchester town, especially those that live in Harestock and the existing parish itself

- 3.3. Overall, 28% of respondents agree with the potential boundary change, while 40% disagree, including 31% that strongly disagree. 23% neither agree nor disagree.
- 3.4. 84% of respondents that live in Harestock disagree, including 80% that strongly disagree (16% agree). Likewise, 86% of respondents that live in Littleton disagree, including 76% that strongly disagree (6% agree).
- 3.5. In contrast, 45% of respondents that live in the unparished area of Winchester town agree (22% disagree) and 55% that live in the non-Harestock part of St. Barnabas ward agree (17% disagree).⁷
- 3.6. Littleton and Harestock Parish Council's formal response **supports the creation of a Winchester town council in principle but opposes the inclusion of Harestock within it**. The Parish Council argues that transferring Harestock would not reflect residents' wishes or deliver benefits, citing extensive engagement, including local events and surveys showing large majorities in both Littleton and Harestock favour remaining within the existing parish. It emphasises the advantages of the current arrangements, including low precept costs, strong local decision-making, responsiveness, community cohesion, and political and practical independence, and raises concerns that joining a larger Winchester parish could increase costs and dilute local voice.

⁷ This latter figure is based on postcode information provided by respondents, of which 95% could be matched to ward and parish boundaries.

Figure 3.1: Level of agreement with the potential change of the boundary to include the southern part of Littleton and Harestock Parish Council area in a new parish council for the Winchester town area



Numbers in brackets are the number of respondents.

- 3.7. Respondents were asked to explain their answers, with 810 or 57% providing a response. Respondents who **agreed** with including the southern part of Littleton and Harestock in a new parish council for Winchester town most commonly cited strong **functional and community links with the town** (cited by approximately 10% of all respondents), arguing the area already operates as part of Winchester in terms of services, travel, and daily life. Several felt the change would **improve representation by better reflecting residents' identity and needs** (c10%), and **create clearer and more coherent boundaries including with the rest of St. Barnabas Ward** (c5%). Others supported the proposal as a **forward-looking response to urban growth** (c5%), believing it would **strengthen the effectiveness and representativeness** of a future Winchester parish council (c5%).
- 3.8. Most respondents who **neither agreed nor disagreed** felt that this was a **decision for local residents and had no strong views either way** (c10% of all respondents), **held mixed/balanced views** (c5%) and/or **felt they lacked sufficient information** (c5%) about the implications of the boundary change.
- 3.9. Respondents who **disagreed** with including the southern part of Littleton and Harestock in a new parish council for Winchester town most commonly cited **strong attachment to Littleton and Harestock, its more rural identity and close practical ties** compared with Winchester town (cited by approximately 15% of all respondents). Several **opposed changing established boundaries in principle** and wanted to protect existing parish arrangements (c10%), and raised concerns about **higher costs** (c10%) and **loss of local representation and community voice** (c5%).

To what extent do you agree or disagree with the potential change of boundaries to include the Kings Barton area (Area B) in a new parish council for the Winchester town area?

AREA B (GREEN): Kings Barton Development and W4 Site (PURPLE): Land west of Courtenay Road (W4)

Kings Barton is an area north of the city, creating 2,000 new homes. W4 is land west of Courtenay Road and is an area that has been allocated for new homes, but is not yet developed. Both these areas could be considered as part of the potential new parish council for the Winchester town area, they could have their own parish council, or remain as they are, as part of the Headbourne Worthy Parish Council area.

Views are polarised about including the Kings Barton area in a new parish council for Winchester town, although those that live in the area tend to disagree including the existing parish council of Headbourne Worthy

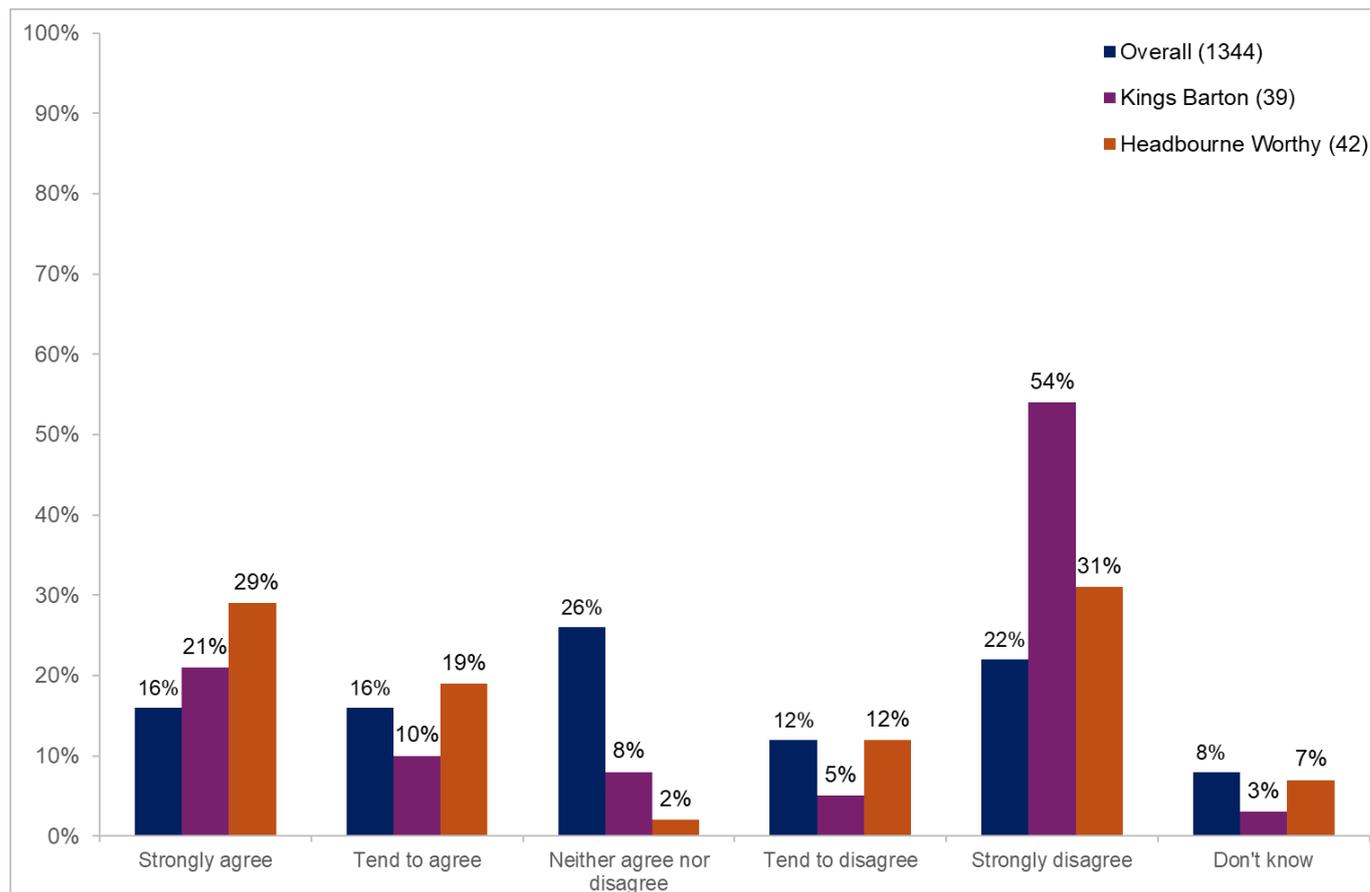
- 3.10. Overall, 32% of respondents agree with including the Kings Barton area in a new parish council for Winchester town, while 34% disagree, including 22% that strongly disagree. 26% neither agree nor disagree.
- 3.11. 59% of respondents that live in the Kings Barton area disagree, including 54% that strongly disagree (31% agree). 43% of respondents that live in the wider Headbourne Worthy Parish Council area disagree compared with 48% that agree.⁸
- 3.12. In contrast, 48% of respondents that live in the unparished area of Winchester town agree and 26% disagree with including the Kings Barton area in a new parish council for Winchester town with support greatest in the unparished parts of nearby Winchester town wards of St. Barnabas and St. Bartholomew (55% agree and 21% disagree).
- 3.13. Headbourne Worthy Parish Council (HWPC) **supports the creation of a new parish for Winchester Town but only for areas that are currently unparished, explicitly excluding Kings Barton.**⁹ HWPC argues that Kings Barton should remain aligned with the rest of its existing community - either within Headbourne Worthy (with appropriate warding and representation) or another parish of its choosing - rather than being absorbed into a new Winchester Town parish. The council raises concerns about financial safeguards (particularly the ring-fencing of commuted sums from developers), capacity and expertise of a new town council to engage with the development of Kings Barton, and the risk of diluting Kings Barton's emerging distinct identity. HWPC also expresses reservations about the long-term viability of the parish council in the event of Kings Barton not being part of the parish due to a small remaining population relative to the costs and responsibilities of the parish council. Instead, HWPC suggests that multiple distinct communities can function effectively within a single Headbourne Worthy parish through measures such as renaming, increased councillor numbers, and warding.
- 3.14. Similarly, Kings Barton Residents' Association opposes Kings Barton joining a parish council for Winchester Town with concerns that it would lose control over all the issues

⁸ However, note the relatively small number of respondents from these areas.

⁹ HWPC also believes it is essential that the unparished area of Kings Barton should join the rest of Kings Barton in whatever parish the rest of Kings Barton wishes to be in (a similar view is shared by Kings Barton Residents' Association). This represents some 60 households in the Barton Farm area. Based on postcode analysis, some 17 respondents from this area responded of which 53% disagree with including the Kings Barton area in a new parish council for Winchester town, including 47% that strongly disagree, and 30% agree.

affecting the area including the sports area and Community Centre, as well as local spending decisions.

Figure 3.2: Level of agreement with the potential change of boundaries to include the Kings Barton area in a new parish council for the Winchester town area



Numbers in brackets are the number of respondents. Please note: Whilst Kings Barton is currently part of the Headbourne Worthy Parish, the figures for Headbourne Worthy exclude Kings Barton respondents, which are presented as a separate group in the chart. This is the case for all similar charts in this report.

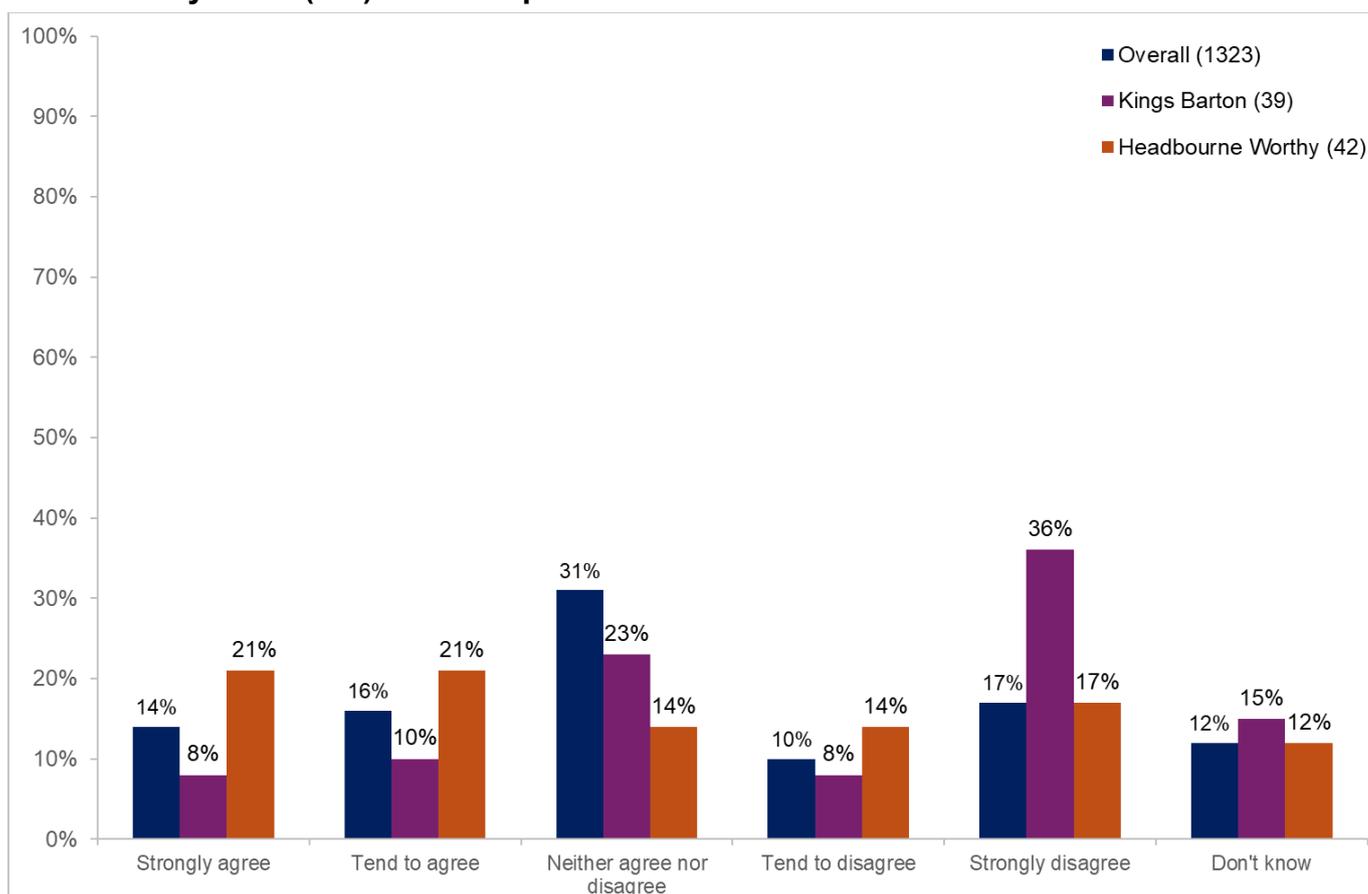
- 3.15. Respondents were asked to explain their answers, with 725 or 51% providing a response. Respondents who **agreed** that the Kings Barton area should become part of a new parish council for Winchester town most commonly said they felt it would **provide logical and coherent boundaries that better reflect how the area and communities would function in practice** (cited by approximately 15% of all respondents). Some others said they supported it as a forward-looking approach that **aligns with future housing and urban growth in the area** (c10%).
- 3.16. Respondents who **neither agreed nor disagreed** felt that this was a **decision for local residents** leading them to reserve judgement rather than take a firm position (c10% of all respondents), **held mixed/balanced views** (c10%) **and/or felt they lacked sufficient information** (c5%) about the implications of the boundary change.
- 3.17. Respondents who **disagreed** most commonly **opposed changing existing boundaries** (cited by approximately 10% of all respondents), preferring to retain current arrangements they felt already work well and **avoiding any unnecessary change or costs** (c10%). Some respondents were concerned that changes could **weaken local representation or dilute community voice** in the Kings Barton area (c10%), as well as **undermine the viability of the existing Headbourne Worth parish council** (c5%).

To what extent do you agree or disagree with the potential change of boundaries to include land west of Courtenay Road (W4) in a new parish council for the Winchester town area?

Views are mixed on including land west of Courtenay Road (W4) in a new Winchester town parish, with many respondents neutral or undecided, while Headbourne Worthy Parish Council considers it should align with Kings Barton under existing parish arrangements

- 3.18. Overall, 30% of respondents agree with including land west of Courtenay Road (W4) in a new parish council for Winchester town, while 27% disagree. The largest single response is amongst those that neither agree nor disagree (31%), while 12% said they do not know.
- 3.19. 18% of respondents that live in the Kings Barton area agree, while 23% are neutral, 44% disagree and 15% do not know. 42% of respondents that live in the wider Headbourne Worthy Parish Council area agree, while 14% are neutral, 31% disagree and 12% do not know.
- 3.20. 45% of respondents that live in the unparished area of Winchester town agree, 25% are neutral, 21% disagree and 9% don't know. Support is greatest in the unparished parts of nearby Winchester town wards of St. Barnabas and St. Bartholomew (52% agree, 24% neutral, 18% disagree and 6% don't know).
- 3.21. Building on points made previously, Headbourne Worthy Parish Council (HWPC) said that the land off Courtenay Road at W4 (and Wellhouse Mews) should be in the same parish as Kings Barton given their proximity and likely future connections and shared use of amenities.

Figure 3.3: Level of agreement with the potential change of boundaries to include land west of Courtenay Road (W4) in a new parish council for the Winchester town area



Numbers in brackets are the number of respondents **Page 56**

- 3.22. Respondents were asked to explain their answers, with 594 or 42% providing a response. Respondents who **agreed** that land west of Courtenay Road (W4) should be included in a new parish council for Winchester town mostly said the area will **function as part of the town and that the change would create clearer, more logical and coherent boundaries** that reflect residents' daily activities, movements and connections (cited by approximately 15% of all respondents). They also said it would **align with future housing and urban growth in the area** (c10%).
- 3.23. Respondents who **neither agreed nor disagreed or don't know** said they either **lacked sufficient information about the proposal or knowledge of the area** (c10% of all respondents), held **mixed/balanced views** (c10%) and/or that it is a **decision for local residents** most affected by the proposed changes (c5%).
- 3.24. Respondents who **disagreed** with including land west of Courtenay Road (W4) in a new parish council for Winchester town were **opposed to change in principle** (c10% of all respondents) and the **associated cost and practical implications** (c10%), while others **disputed claims that the area is functionally or otherwise aligned with Winchester** (c10%).

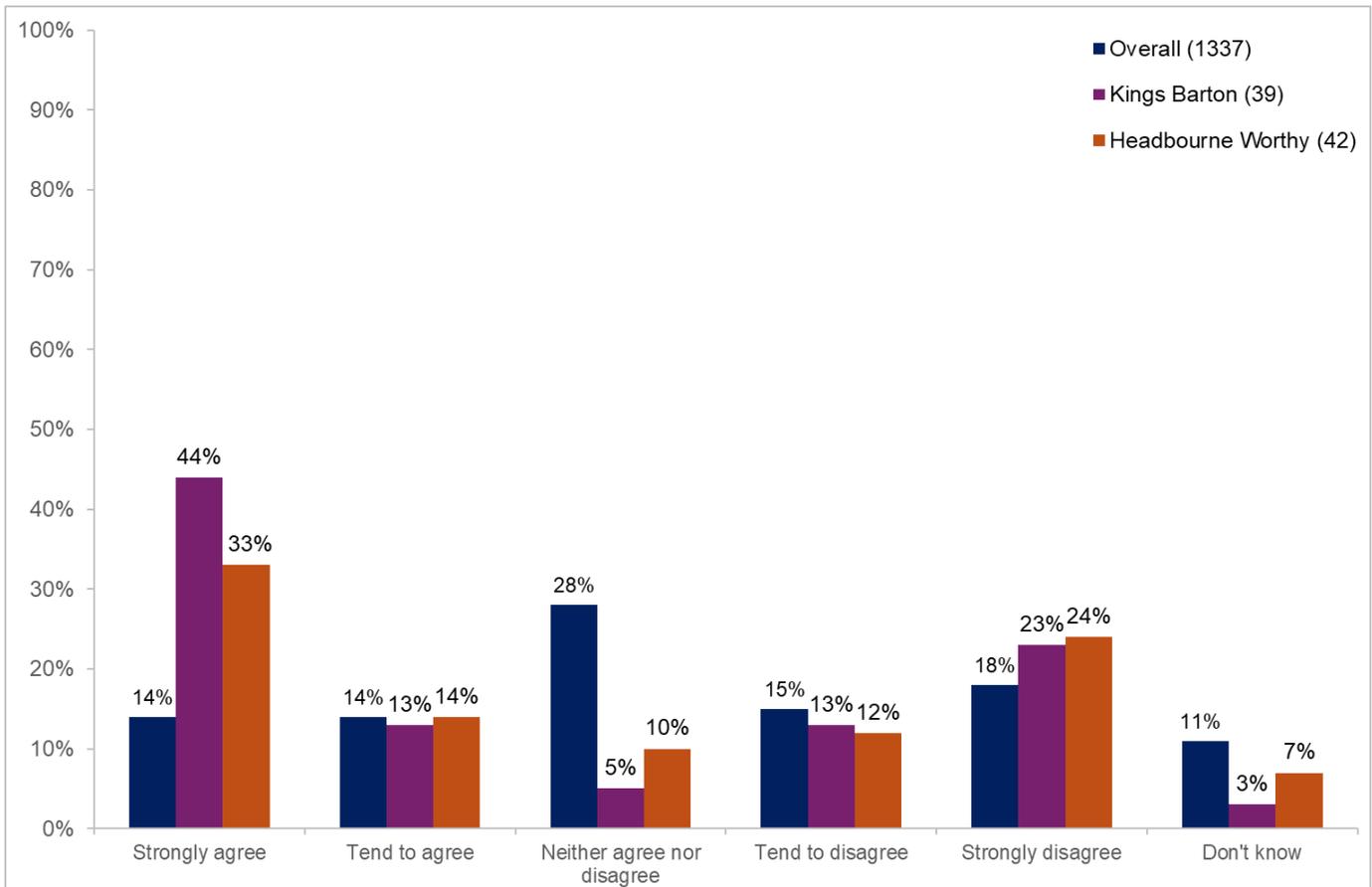
To what extent do you agree or disagree that the Kings Barton area (Area B) and the land west of Courtenay Road (W4) should form their own parish council rather than join a new parish council for the Winchester town area or remain as part of the Headbourne Worthy Parish Council area?

Views are divided on Kings Barton and land west of Courtenay Road (W4) forming a separate parish council, although those in the area are more supportive, albeit Headbourne Worthy Parish Council's preference is for the area to remain as part of the existing parish

- 3.25. Overall, 28% of respondents agree that the Kings Barton area and the land west of Courtenay Road (W4) should form their own parish council, while 33% disagree. 28% neither agree nor disagree and 11% said they do not know.
- 3.26. 57% of respondents that live in the Kings Barton area agree, including 44% that strongly agree, and 36% disagree.¹⁰ 47% of respondents in the wider Headbourne Worthy Parish Council area agree and 36% disagree.
- 3.27. In contrast, 26% of respondents that live in the unparished area of Winchester town agree, 25% are neutral, and 41% disagree. Likewise, 24% in the unparished parts of nearby Winchester town wards of St. Barnabas and St. Bartholomew agree, 22% are neutral and 48% disagree.
- 3.28. Headbourne Worthy Parish Council (HWPC) is concerned that Kings Barton (and land west of Courtenay Road) would not be a viable standalone parish in the long term, as future development on adjacent land in neighbouring parishes is likely to necessitate further boundary and governance changes. Similarly, HWPC reiterates its preference for Kings Barton (and land west of Courtenay Road) to remain as part of the existing Headbourne Worthy parish and ensure the long-term viability and effectiveness of the area.
- 3.29. In contrast, Kings Barton Residents' Association supports the area forming its own parish council, with the boundary adjusted to include all Kings Barton residents. It argues issues that concern the new Kings Barton development should be dealt with by Kings Barton residents and not by residents in the town.

¹⁰ Of the 17 respondents from the Barton Farm area (the part of Kings Barton that is also part of St. Barnabas ward in the unparished Winchester town), 65% agree, including 47% that strongly agree and 30% disagree.

Figure 3.4: Level of agreement that the Kings Barton area and the land west of Courtenay Road (W4) should form their own parish council rather than join a new parish council for the Winchester town area or remain as part of the Headbourne Worthy Parish Council area



Numbers in brackets are the number of respondents.

- 3.30. Respondents were asked to explain their answers, with 643 or 45% providing a response. Respondents who **agreed** that Kings Barton and land west of Courtenay Road (W4) should form their own parish council most commonly cited their **distinct and emerging community identity and nature as a modern development** (c15% of all respondents) and the view that these areas **do not naturally align with either Winchester town** (c10%) **or Headbourne Worthy** (c10%). Some also felt a standalone parish council would provide more appropriate and focused local representation and better reflect local needs (c5%).
- 3.31. Respondents who **neither agreed nor disagreed or don't know** said they either **lacked sufficient information about the proposal or knowledge of the area, including finding it difficult to distinguish between the different options available for the areas** (c15% of all respondents) and/or that it is a **decision for local residents** most affected by the proposed changes (c5%). In addition, approximately 5% said that it is **too early to make a judgement** relating to the areas forming their own parish because they are still in development and in the process of forming new connections and identities.
- 3.32. Respondents who **disagreed** with Kings Barton and land west of Courtenay Road (W4) forming their own parish council most commonly **preferred these areas to be part of a wider Winchester town parish council** (c10% of all respondents) or to **remain within Headbourne Worthy parish** (c5%), citing stronger functional links and greater governance coherence. Many raised **concerns about the viability, cost, and effectiveness of a standalone parish**, warning it could fragment local governance, increase costs, and offer limited influence (c15%), while others felt there was currently **insufficient justification to create a separate parish council** at this stage of the area's development (c5%).

To what extent do you agree or disagree with the potential change of the boundary to include the existing Badger Farm Parish Council area in a new parish council for the Winchester town area?

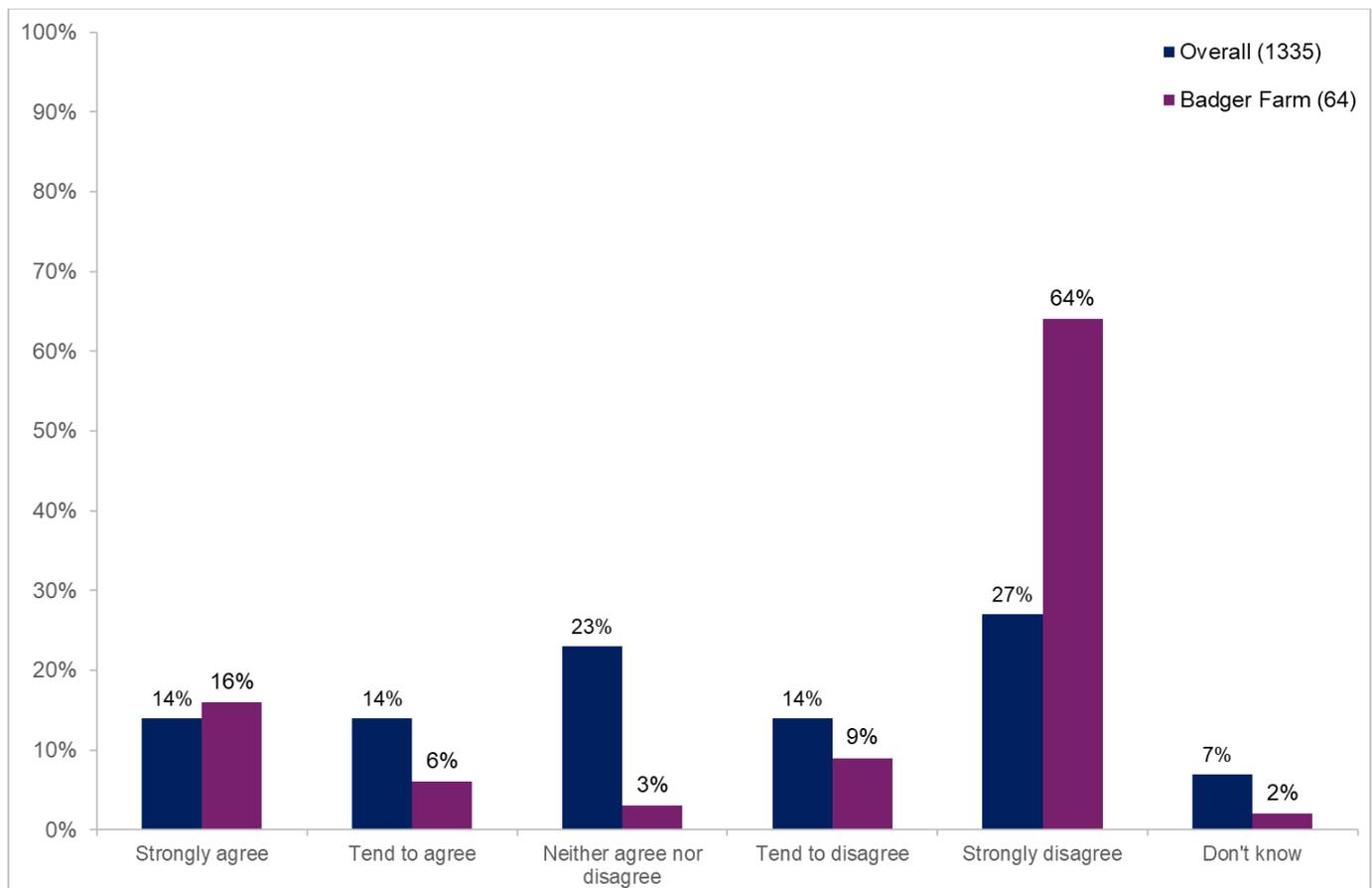
AREA C (BLUE): Badger Farm

This existing parish is a residential suburb south of the city centre. Including this area as part of a potential new parish council covering the Winchester town area would result in a larger parish council area for the town. On the other hand, it would mean that there would no longer be a dedicated parish council area specifically serving Badger Farm as the area would be included within the new Winchester town parish.

More respondents disagree than agree with the proposal to include Badger Farm in a new Winchester town parish council, particularly those who live in Badger Farm, including the existing Badger Farm Parish Council

- 3.33. Overall, 28% of respondents agree with the potential change of the boundary to include the existing Badger Farm Parish Council area in a new parish council for the Winchester town area, while 41% disagree, including 27% that strongly disagree. 23% neither agree nor disagree.
- 3.34. 73% of respondents that live in the Badger Farm area disagree, including 64% that strongly disagree, while 22% agree.
- 3.35. In contrast, 46% of respondents that live in the unparished area of Winchester town agree and 28% disagree with including Badger Farm in a new parish council for Winchester town. Likewise, in the neighbouring unparished Winchester town ward of St. Luke, 59% of respondents agree and 28% disagree (although there are only 22 respondents from this area).
- 3.36. Badger Farm Parish Council's response stated that it wishes to retain its independence and **does not support joining a larger parish council with the currently unparished areas of Winchester town**. The parish council believes there would be no benefits for the parish, only disadvantages, including a reduction in local representation and the risk of being burdened with additional city-wide costs, such as those associated with the mayoralty. Instead, the parish council would prefer to continue working collaboratively with neighbouring parish councils.

Figure 3.5: Level of agreement with the potential change of the boundary to include the existing Badger Farm Parish Council area in a new parish council for Winchester town



Numbers in brackets are the number of respondents.

- 3.37. Respondents were asked to explain their answers, with 689 or 49% providing a response. Respondents who **agreed** with including the Badger Farm area in a new parish council for Winchester town felt that **Badger Farm functions as part of the city**, with strong everyday links to Winchester’s services, employment, and facilities (c15% of all respondents). Several also argued the change would provide more appropriate **representation** reflecting the lived experience of those in the area (c10%), create **clearer and more logical boundaries** (c5%), and **strengthen the effectiveness of a future Winchester parish council** (c5%) in a way that reflects ongoing **growth and urban change of the town and surrounding areas** (c5%).
- 3.38. Respondents who **neither agreed nor disagreed** felt that this was a **decision for local residents** (c10% of all respondents), **held mixed/balanced views** (c5%) **and/or felt they lacked sufficient information** (c10%) about the implications of the boundary change or the area itself.
- 3.39. Respondents who **disagreed** with including the Badger Farm area in a new parish council for Winchester town expressed a strong desire to **retain Badger Farm’s existing parish identity and governance arrangements** (c15% of all respondents). Many **opposed changing established boundaries in principle** (c15%), raised concerns about **higher costs/council tax** (c10%) and potential **loss of local representation and community voice** (c10%). They also felt that Badger Farm, while geographically close, **does not function as part of Winchester town** in terms of daily life or identity, and should therefore remain separate (c5%).

To what extent do you agree or disagree with the potential change of the boundary to include the Bushfield site (W5) in a new parish council for the Winchester town area?

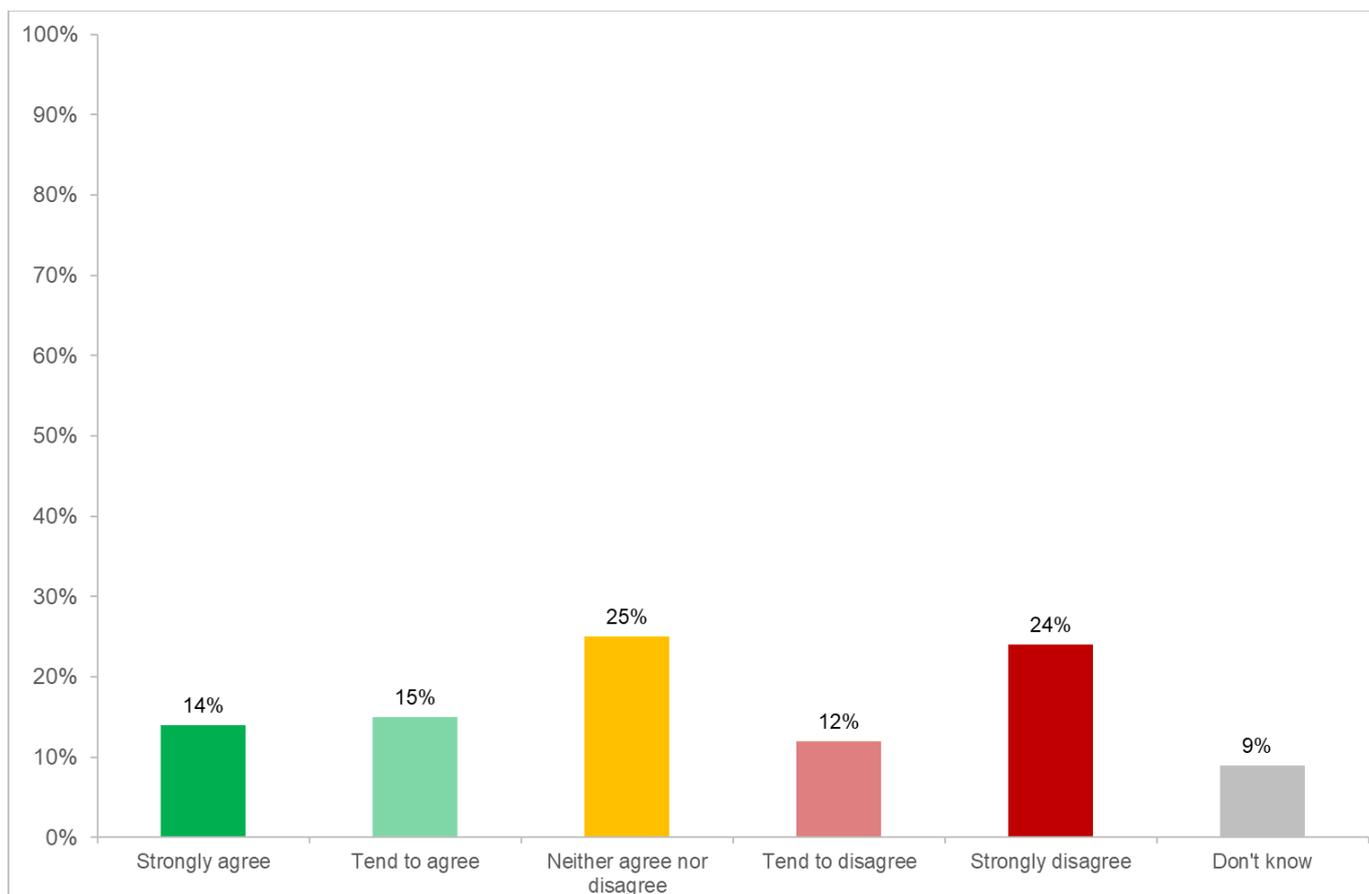
AREA D (ORANGE): BUSHFIELD SITE (W5)

The Bushfield Camp site, is a site allocated as a major mixed-use development area and is currently unpopulated and part of the Compton and Shawford Parish Council area. Including this area as part of a potential new parish council covering the Winchester town area would result in a larger parish council area for the town. On the other hand, this area and any future development there, would no longer be part of the existing Compton and Shawford Parish Council area, which would therefore cover a smaller geographic area.

More respondents disagree than agree with the proposal to include the Bushfield Camp site in a new Winchester town parish council, including the existing Compton and Shawford Parish Council

- 3.40. Overall, 29% of respondents agree with the potential change of the boundary to include the Bushfield site (W5) in a new parish council for the Winchester town area, while 36% disagree, including 24% that strongly disagree. 25% neither agree nor disagree.
- 3.41. 57% of respondents that live in neighbouring Badger Farm disagree, while 23% agree. Likewise, 71% of the small number of respondents (17) that live in the Compton and Shawford Parish Council area disagree (identified through analysis of postcodes), while 24% agree.
- 3.42. In contrast, 44% of respondents that live in the unparished area of Winchester town agree and 28% disagree with including the Bushfield Camp site in a new parish council for Winchester town. Likewise, in the neighbouring unparished Winchester town ward of St. Michael 39% of respondents agree and 34% disagree.
- 3.43. Compton and Shawford Parish Council, within which the Bushfield Camp site resides, **strongly opposes the proposal to remove the Bushfield Camp site from the parish**, arguing that it would weaken established community identity and undermine effective local representation. The parish council highlights that losing this strategically important area would threaten its long-term viability, reduce its ability to plan sustainably and deliver parish-wide services, and result in the loss of future development income needed for infrastructure and community improvements. It is also noted that potential mixed-use and residential development on the site would help broaden the parish tax base, whereas removing it would instead increase financial pressure on existing residents.

Figure 3.6: Level of agreement with the potential change of the boundary to include the Bushfield site (W5) in a new parish council for the Winchester town area



Number of respondents: 1,338.

- 3.44. Respondents were asked to explain their answers, with 660 or 47% providing a response. Respondents who **agreed** with the potential inclusion of the Bushfield Camp site in a new Winchester town parish council most commonly said the Bushfield site has a **stronger relationship with Winchester town than with surrounding parishes**, residing on the town's urban edge (cited by c15% of all respondents), and that inclusion within a Winchester town parish would create **clearer and more logical and coherent boundaries** (c10%). Several also pointed to future development potential at the site, arguing that governance by a Winchester town-focused parish council would **support better planning, integration, and infrastructure delivery** to the benefit of both the town and surrounding areas (c10%).
- 3.45. Respondents who **neither agreed nor disagreed** typically expressed **uncertainty or a lack of sufficient information to form a clear view**, often stating that they did not know enough about the Bushfield site, its future use, and relatedly that the development of the site is still speculative to an extent (c10% of all respondents). Some felt the issue had **little direct impact on them personally** (c5%), while others could see **potential arguments both for and against inclusion** within a new parish for Winchester town (c5%).
- 3.46. Respondents who **disagreed** raised concerns about **the loss of established community identity and historic parish ties, and that the Bushfield site is not part of Winchester town either functionally or in character** (c15% of all respondents). Some also felt the change would **reduce the effectiveness of local representation**, with the area marginalised within a larger, town-focused parish (c5%). **Financial concerns** were raised, particularly the potential loss of future income to the area (development, business rates and tax) and increased pressure on remaining residents in the parish (c10%). In addition, some

respondents were concerned that governance by a Winchester town council could lead to **less appropriate development and reduced local planning control** for the local area (c10%). In general, some respondents were **opposed to boundary change in principle**, with no clear justification to alter governance arrangements for Bushfield, particularly given uncertainty about its future use (c10%).

To what extent do you agree or disagree with the potential change of the boundary to include the existing Oliver's Battery Parish Council area in a new parish council for the Winchester town area?

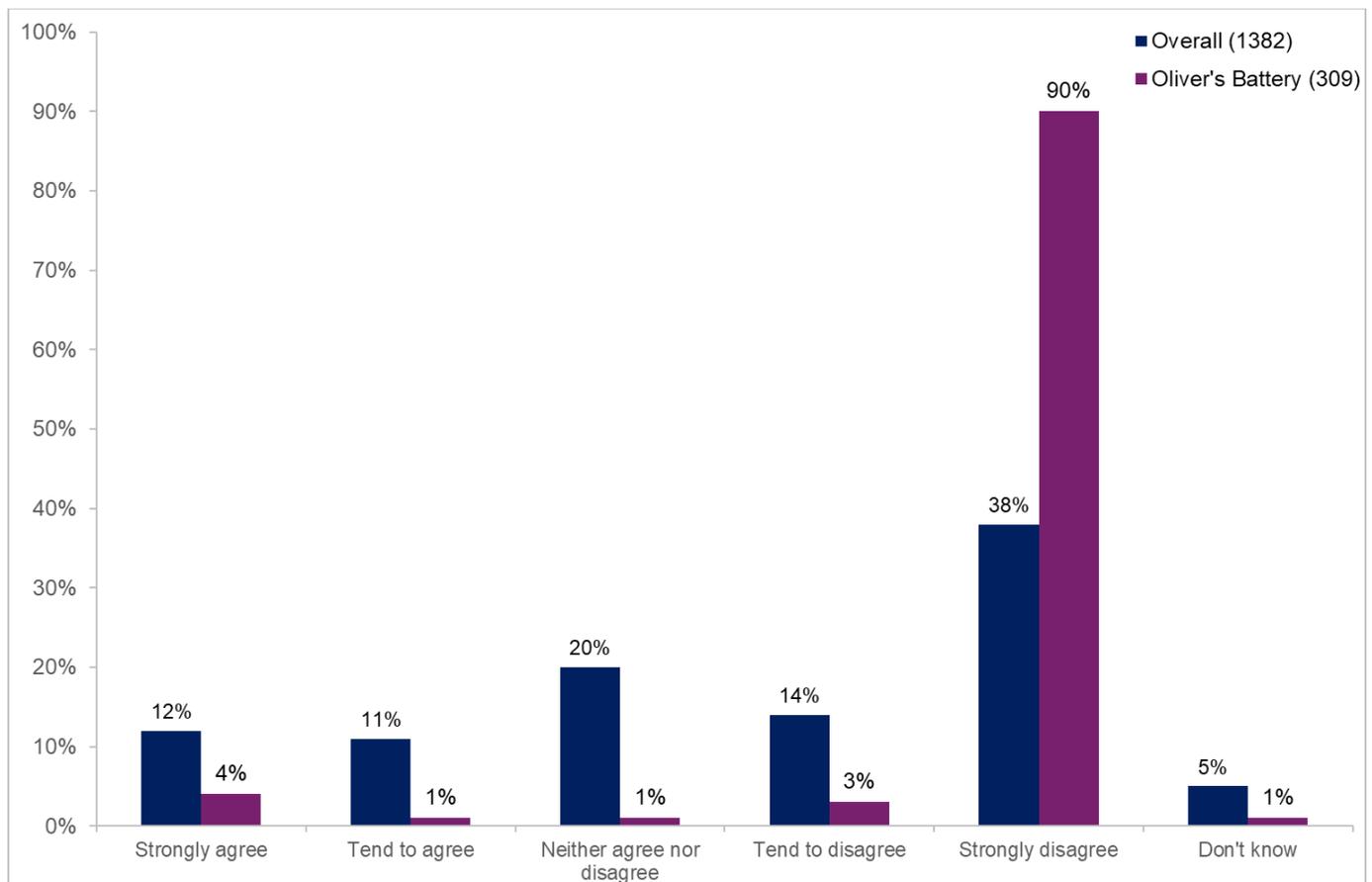
AREA E (PINK): Oliver's Battery

Oliver's Battery is an existing parish. Including this area as part of a potential new parish council covering the Winchester town area would result in a larger parish council area for the town. On the other hand, it would mean that there would no longer be a dedicated parish council area specifically serving Oliver's Battery as the area would be included within the new Winchester town parish.

Over half of respondents oppose including Oliver's Battery within a new parish council for Winchester town, especially those that live in the area and its Parish Council

- 3.47. Overall, 23% of respondents agree with the potential change of the boundary to include the existing Oliver's Battery Parish Council area in a new parish council for the Winchester town area, while 52% disagree, including 38% that strongly disagree. 20% neither agree nor disagree.
- 3.48. 93% of respondents that live in the Oliver's Battery area disagree, including 90% that strongly disagree, while only 5% agree. Likewise, 65% of respondents that live in neighbouring Badger Farm disagree, including 57% that strongly disagree, and 21% agree.
- 3.49. 38% of respondents that live in the unparished area of Winchester town agree, 23% are neutral and 34% disagree with including Oliver's Battery in a new parish council for Winchester town. Likewise, in the neighbouring unparished Winchester town ward of St. Luke, 46% of respondents agree and 27% disagree (although there are only 22 respondents from this area).
- 3.50. Oliver's Battery Parish Council **strongly opposes the inclusion of neighbouring parishes and areas, particularly the Oliver's Battery parish area, within a new parish council for Winchester town.** This opposition is driven in part by concerns that development receipts would be redirected to the town and not reinvested locally, alongside a perceived loss of influence over future development and planning decisions affecting the area.

Figure 3.7: Level of agreement with the potential change of the boundary to include the existing Oliver’s Battery Parish Council area in a new parish council for Winchester town



Numbers in brackets are the number of respondents.

- 3.51. Respondents were asked to explain their answers, with 719 or 51% providing a response. Respondents who **agreed** with including the Oliver’s Battery area in a new parish council for Winchester town most commonly felt the **area functions as part of the city**, with strong everyday links to Winchester’s services and facilities (c15% of all respondents). Some also believed inclusion would provide **more appropriate representation**, with decision-making more closely aligned to urban issues and priorities affecting the area (c10%). They also felt it would create **more logical and coherent boundaries**, aligned with the town (c5%). A smaller group felt that including Oliver’s Battery would help create a **more comprehensive, effective and representative Winchester parish council**, covering the full functional urban area and reflecting the future housing and urban growth of the town (c5%).
- 3.52. Most respondents who **neither agreed nor disagreed** felt that this was a **decision for local residents** (c10% of all respondents), **held mixed/balanced views** (c5%) **and/or felt they lacked sufficient information** (c5%) about the implications of the boundary change.
- 3.53. Respondents who **disagreed** with including Oliver’s Battery in a new parish council for Winchester most commonly emphasised the area’s **distinct character, history, identity and sense of place** (c15% of all respondents) and a strong preference to **retain its existing parish arrangements, which many felt already work well** (c10%). Others **opposed boundary changes** in principle as unnecessary, disruptive, or unjustified (c10%). Some respondents raised concerns that joining a Winchester town parish could lead to **higher council tax or poorer value for money** compared with existing arrangements (c10%), while others said it could lead to a **loss of local representation and dilute community voice and local influence** (c5%).

Appendix: Consultation Questionnaire

Note: This is the paper version of the questionnaire.

Share your views on the future governance of the Winchester town area

Introduction

Thank you for asking for a paper copy of this questionnaire.

We want to hear from local residents, businesses and community groups with their views on the future governance arrangements for the Winchester town area, as part of a Community Governance Review.

This questionnaire asks your views on whether a new parish council should be created for the unparished area and also your thoughts on whether other nearby areas should be included too.

This questionnaire will take about 10 minutes to complete. **It will be open until 23.59 on Monday 22 December. Please put it in the post by this date and send directly to Public Perspectives using the Freepost address at the end of this questionnaire.**

The consultation is running with support from Public Perspectives, an independent organisation that works with local councils and communities.

Your personal details are managed securely and within data protection laws. Your responses are anonymous and confidential. This means that we will not report your answers alongside your personal details in such a way that you can be identified. Please visit the following to read the Council's and Public Perspectives' privacy notices:

www.winchester.gov.uk/strategies-and-policies/data-protection-privacy

www.publicperspectives.co.uk/data-security-and-privacy/

If you have questions you can email: CGR@winchester.gov.uk or if you need support in completing this questionnaire, you can do this by calling Public Perspectives on Freephone: 0800 865 4898 (please leave a message and we will call you back).

Before completing the questionnaire, please read the background information on the council's website and especially the Frequently Asked Questions, which explain more about the background to why this is happening and will help you to respond:

www.winchester.gov.uk/CGR

Your background

Q1. Are you responding as . . . ?

Please select all relevant answers. These questions help us understand who is responding.

- A resident living in the Winchester district
- Someone who works in the Winchester district
- Someone who studies in the Winchester district
- A voluntary or community organisation
- A parish council or parish meeting
- Another public sector organisation
- A local councillor
- A business operating in the Winchester district
- Other

If 'Other', please state:

Please state the name of the organisation or business you represent:

Proposal for a new local parish council for the Winchester town area

Winchester town is an unparished area and does not have a parish council. This is different from the rest of the district which has parish councils representing their local communities.

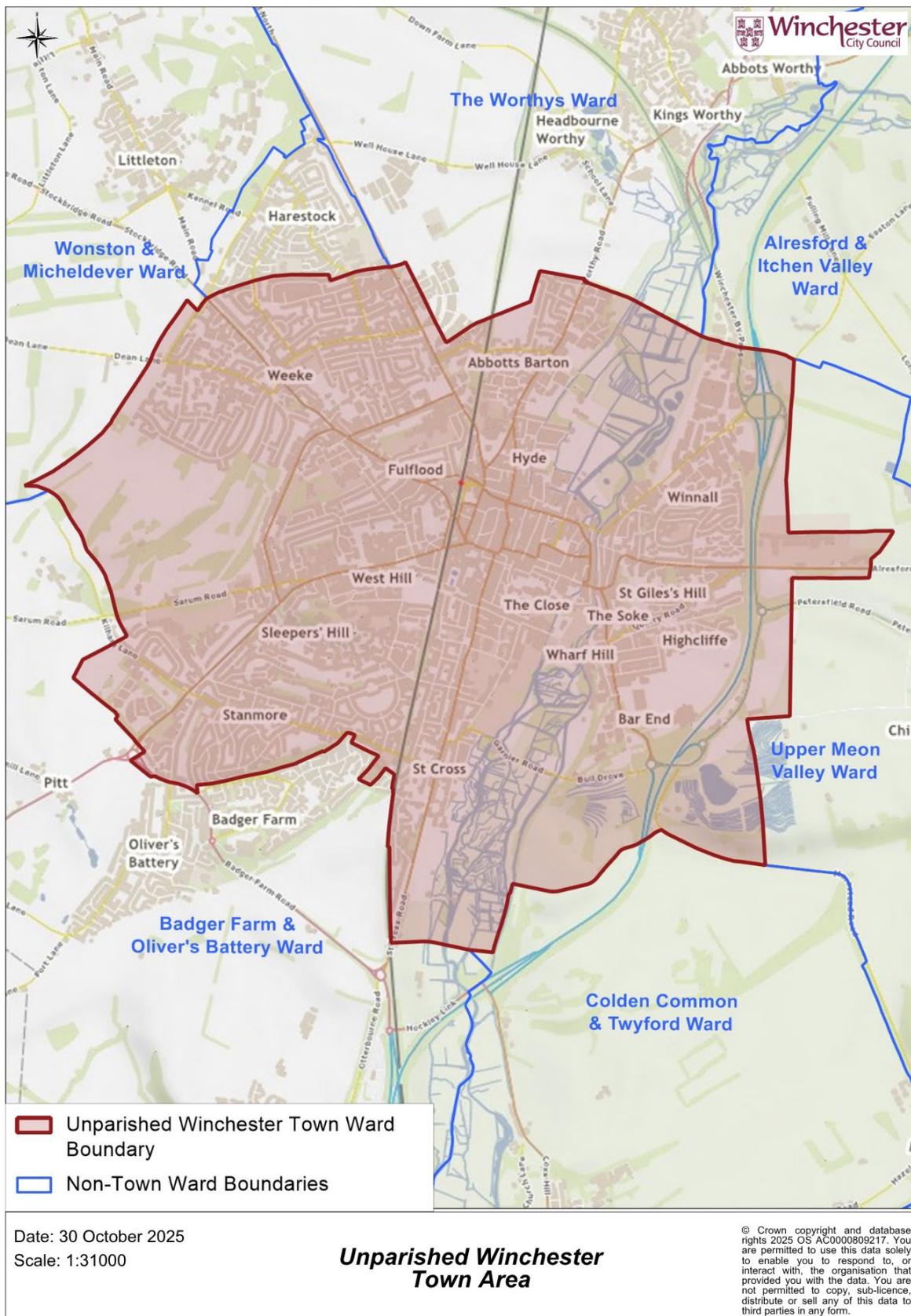
If the Government's request for Local Government Reorganisation in Hampshire goes ahead, new larger unitary councils would be created replacing the current two-tier arrangement (where services are provided by both Winchester City Council and Hampshire County Council). The new councils would serve larger geographies and populations of around 500,000 people. Without a parish council in place, Winchester town area would not have the most local level of decision making.

Creating a parish council for the area would make sure that the Winchester town area has the most local tier of local government in the future, like the rest of the district. Town and parish councils have an important role in representing their local communities and providing local services like play areas, parks and allotments.

We know that the historic city status, the mayoralty and coat of arms are important to residents in Winchester. Creating a parish council is one way these could be retained after the new councils are formed, as they could be transferred to the new parish council.

Parish councils are funded by a precept added to council tax. Winchester town residents currently pay an additional £90.08 a year (£7.50 a month) for local services instead of a parish council precept. Future costs are unknown, but the parish precept charges in 2025/26 in the Winchester district range from £58.40 - £232.49 per year.

Below is a map of the currently unparished areas of Winchester town, which will help you respond to the next questions.



Q2. To what extent do you agree or disagree with the creation of a new local parish council for the unparished area of Winchester town?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

Q3. What do you think are the potential benefits, if any, of creating a parish council representing the unparished area of Winchester town?

Please make comments below:

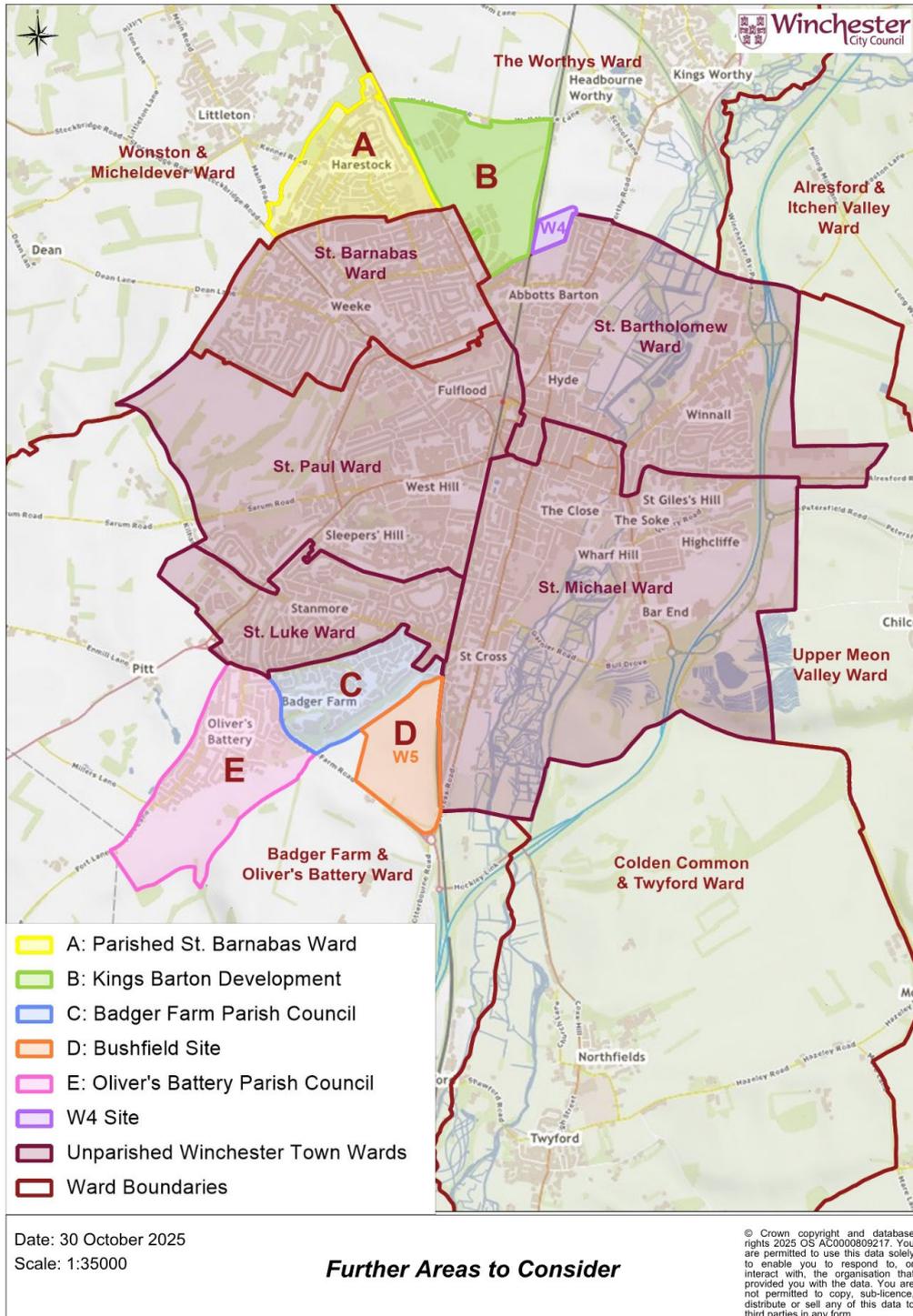
Q4. What concerns, if any, do you have about creating a parish council representing the unparished area of Winchester town?

Please make comments below:

Exploring potential boundary change options

This Community Governance Review (CGR) is focused on the unparished Winchester town, which currently has no parish or town council. However, some residents living near to the city centre may feel a stronger sense of community with the Winchester town area, than with their current parish council area. This CGR also gives an opportunity to confirm that current arrangements still make sense and are working for residents, particularly those living close by in: Harestock, Kings Barton, and the parishes of Badger Farm and Oliver's Battery.

Below is a map of the currently unparished areas of Winchester town, along with areas A to E of neighbouring parishes and areas, which could be considered as part of any potential new council created for the Winchester town area:



AREA A (YELLOW): Parished area of St Barnabas Ward (see map on page 5)

This area is currently part of the Littleton and Harestock Parish Council area, and if included, would mean all of the current St Barnabas ward area would become part of a new parish council for the Winchester town area (instead of the Harestock area remaining within the existing Littleton and Harestock Parish Council area). On the other hand, this area would no longer be part of the existing Littleton and Harestock Parish Council area, which would therefore become smaller.

Q5. To what extent do you agree or disagree with the potential change of the boundary to include the southern part of Littleton and Harestock Parish Council area (Area A) in a new parish council for the Winchester town area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

AREA B (GREEN): Kings Barton Development and W4 Site (PURPLE): Land west of Courtenay Road (W4) (see map on page 5)

Kings Barton is an area north of the city, creating 2,000 new homes. W4 is land west of Courtenay Road and is an area that has been allocated for new homes, but is not yet developed.

Both these areas could be considered as part of the potential new parish council for the Winchester town area, they could have their own parish council, or remain as they are, as part of the Headbourne Worthy Parish Council area.

The following questions are asking whether Kings Barton / W4 should become part of a new parish council covering the Winchester Town area, or form their own new parish council (as alternatives to remaining part of the Headbourne Worthy Parish Council area, which would become smaller if these areas were no longer part of it).

Q6. To what extent do you agree or disagree with the potential change of boundaries to include the Kings Barton area (Area B) in a new parish council for the Winchester town area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

Q7. To what extent do you agree or disagree with the potential change of boundaries to include land west of Courtenay Road (W4) in a new parish council for the Winchester town area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

Q8. To what extent do you agree or disagree that the Kings Barton area (Area B) and the land west of Courtenay Road (W4) should form their own parish council rather than join a new parish council for the Winchester town area or remain as part of the Headbourne Worthy Parish Council area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

AREA C (BLUE): Badger Farm (see map on page 5)

This existing parish is a residential suburb south of the city centre. Including this area as part of a potential new parish council covering the Winchester town area would result in a larger parish council area for the town. On the other hand, it would mean that there would no longer be a dedicated parish council area specifically serving Badger Farm as the area would be included within the new Winchester town parish.

Q9. To what extent do you agree or disagree with the potential change of the boundary to include the existing Badger Farm Parish Council area in a new parish council for the Winchester town area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

AREA D (ORANGE): BUSHFIELD SITE (W5) (see map on page 5)

The Bushfield Camp site, is a site allocated as a major mixed-use development area and is currently part of the Compton and Shawford Parish Council area. Including this area as part of a potential new parish council covering the Winchester town area would result in a larger parish council area for the town. On the other hand, this area and any future development there, would no longer be part of the existing Compton and Shawford Parish Council area, which would therefore cover a smaller geographic area.

Q10. To what extent do you agree or disagree with the potential change of the boundary to include the Bushfield site (W5) in a new parish council for the Winchester town area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

AREA E (PINK): Oliver's Battery (see map on page 5)

Oliver's Battery is an existing parish. Including this area as part of a potential new parish council covering the Winchester town area would result in a larger parish council area for the town. On the other hand, it would mean that there would no longer be a dedicated parish council area specifically serving Oliver's Battery as the area would be included within the new Winchester town parish.

Q11. To what extent do you agree or disagree with the potential change of the boundary to include the existing Oliver's Battery Parish Council area in a new parish council for the Winchester town area?

Please select one answer only.

- Strongly agree
- Tend to agree
- Neither agree nor disagree
- Tend to disagree
- Strongly disagree
- Don't know

Why have you answered in this way?

Q11b. If you are representing an organisation or business, which areas does your organisation mainly operate in?

Please select all relevant answers.

- Unparished area of Winchester town
- Harestock (Area A)
- Littleton
- Kings Barton (Area B)
- Headbourne Worthy Parish Council area
- Badger Farm (Area C)
- Oliver's Battery (Area E)
- Elsewhere within the Winchester district
- Outside of the Winchester district
- Don't know

Q12a. If you live, work or study in the Winchester district, which area do you live in?

Please select one answer only.

- Unparished area of Winchester town
- Harestock (Area A)
- Littleton
- Kings Barton (Area B)
- Headbourne Worthy Parish Council area
- Badger Farm (Area C)
- Oliver's Battery (Area E)
- Elsewhere within the Winchester district
- Outside of the Winchester district
- Don't know

Q12b. If you live, work or study in the Winchester district, what is your postcode?
(This is asked so we can analyse the results by different areas. We will not be able to identify you personally)

Q13. If you live, work or study in the Winchester district, where is your main place of work or study?

Please select all relevant answers.

- Unparished area of Winchester town
- Harestock (Area A)
- Littleton
- Kings Barton (Area B)
- Headbourne Worthy Parish Council area
- Badger Farm (Area C)
- Oliver's Battery (Area E)
- Elsewhere within the Winchester district
- Outside of the Winchester district
- Don't know
- Not applicable - not currently in work / education

Other comments

Q14. Do you have any other comments, concerns or suggestions about the future governance arrangements for the Winchester town area?

Please make comments below:

Q15a. How did you hear about this consultation?

Please select all relevant answers.

- Council website
- Council e-mail or newsletter
- Other council communication or event
- Council social media
- Other social media
- Via a local councillor
- Via a local organisation
- Poster or flyer
- Direct e-mail or letter
- An advert in a local newspaper
- A relative or a friend
- Other
- Don't know

If 'Other', please state:

Q15b. Do you want us to keep in touch?

Please select all relevant answers.

- I'd like to receive emails from Winchester City Council about all news and information
- I'd like to receive emails from Winchester City Council only about this Community Governance Review
- I do not wish to receive e-mails about the above

If you want us to keep in touch with you, please provide your e-mail below:

The following questions are only relevant if you live, work or study in the Winchester district.

About you

This section asks some questions about you. This information will be kept strictly confidential and will not be used to identify you.

You don't have to provide the information requested in this section, but if you do it will help us to understand responses from across our communities.

The information will be stored in compliance with all relevant legal and regulatory requirements, including the General Data Protection Regulations 2018 (GDPR). Further information about how Winchester City Council uses personal information can be found by visiting: www.winchester.gov.uk/strategies-and-policies/data-protection-privacy

Q16. What is your age group?

Please select one answer only.

- Under 18
- 18-24
- 25-34
- 35-44
- 45-54
- 55-64
- 65-74
- 75-84
- 85 and over
- Prefer not to say

Q17. Are you . . . ?

Please select one answer only.

- Female
- Male
- Another term
- Prefer not to say

Q18. How would you describe your race/ethnic background?

Please select one answer only.

- White
- Mixed or multiple ethnic groups
- Asian or Asian British
- Black, African, Caribbean or Black British
- Other ethnic group
- Prefer not to say

Q19. What is your religion or belief?

Please select one answer only.

- Christian (including Church of England, Catholic, Protestant and all other Christian denominations)
- Buddhist
- Hindu
- Jewish
- Muslim
- Sikh
- Other religion/belief
- No religion
- Prefer not to say

Q20. Do you consider yourself to have a disability under the Equality Act 2010 as outlined below?

The Equality Act 2010 defines disability as: ‘a physical or mental impairment that has a substantial and long-term adverse effect on their ability to carry out normal day-to-day activities’. In this definition, long-term means more than 12 months and would cover long-term illness such as cancer and HIV or mental health problems.

Please select one answer only.

- Yes
- No
- Prefer not to say

Q21. Which of the following best describes your current working status?

Please select one answer only.

- Employed (full or part time)
- Self-employed
- Unemployed
- Student
- Looking after the family/home
- Long term sick
- Retired
- Other
- Prefer not to say

If 'Other', please state:

Q22. Which of the following best describes your current housing situation?

Please select one answer only.

- Owner-occupier
- Privately renting
- Renting from the council or housing association
- Other
- Prefer not to say

Next steps

Once the consultation closes, the feedback received will be analysed and reported by independent organisation, Public Perspectives. This feedback and analysis will inform draft proposals, which will be consulted on in the spring/summer 2026.

You can keep up to date by checking our webpage dedicated to the review at: www.winchester.gov.uk/cgr. We will publish up to date information, council reports and any recommendations throughout the process on our website.

If any new parish council is established, these will most likely be established in April 2027, with a first election held in May 2027.

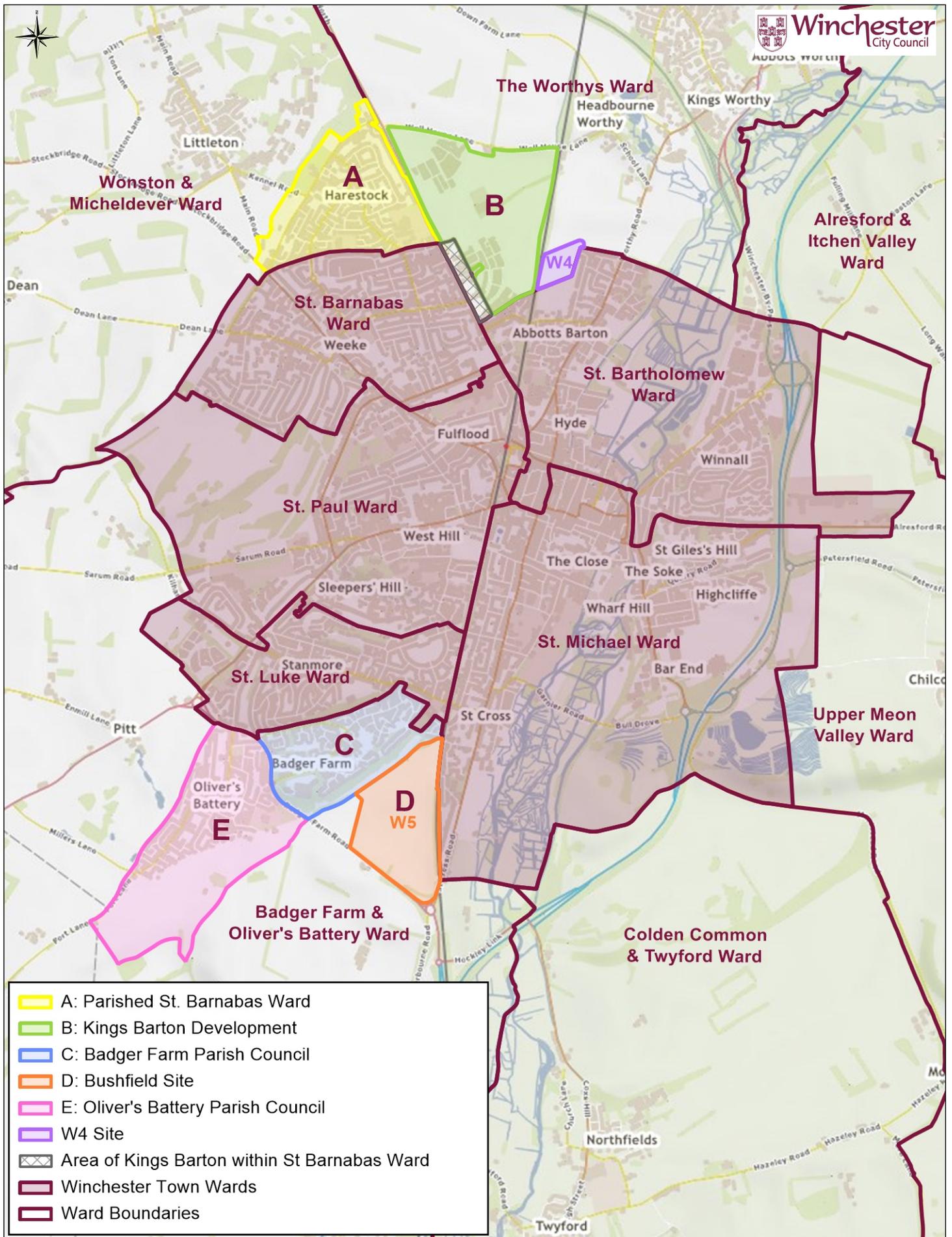
You can return your completed questionnaire either directly to the council at:

**Winchester City Council
City Offices
Colebrook Street
Winchester
SO23 9LJ**

Or put the questionnaire in an envelope and send it directly to Public Perspectives at the following Freepost address (no stamp needed):

**Winchester CGR consultation
C/O Public Perspectives Ltd
RUER-BYCU-TEJA
PO Box 1340
St. Albans
AL1 9NT**

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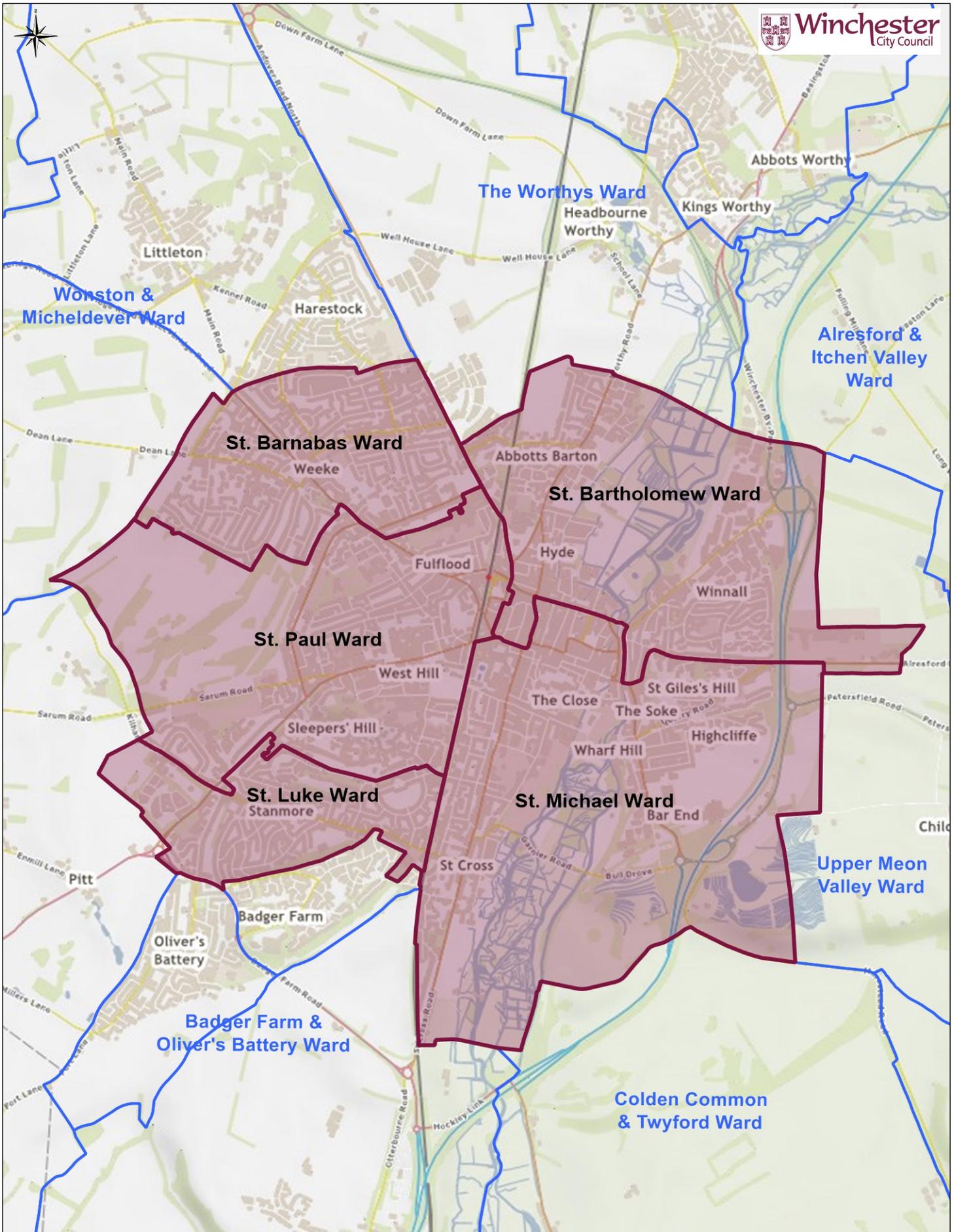


Date: 19 August 2025

Scale: 1:34000

Stage 1 Options Map

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Date: 19 February 2026

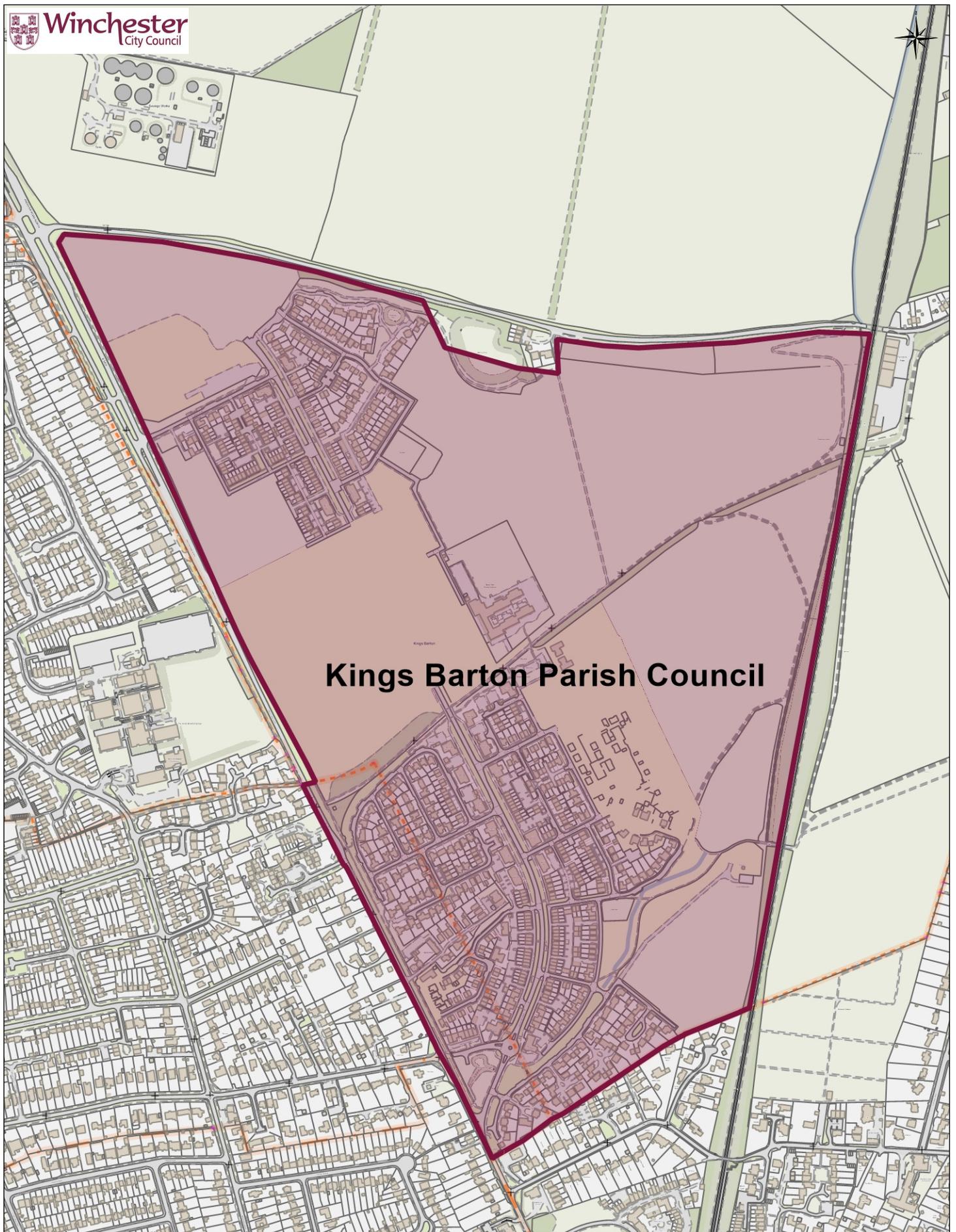
Author: ZBanting

Team: GIS

**Stage 2: Proposed Boundaries and
Wards for the Winchester Parish
Council.
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Scale: 1:32000

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Date: 09 March 2026

Author: ZBanting

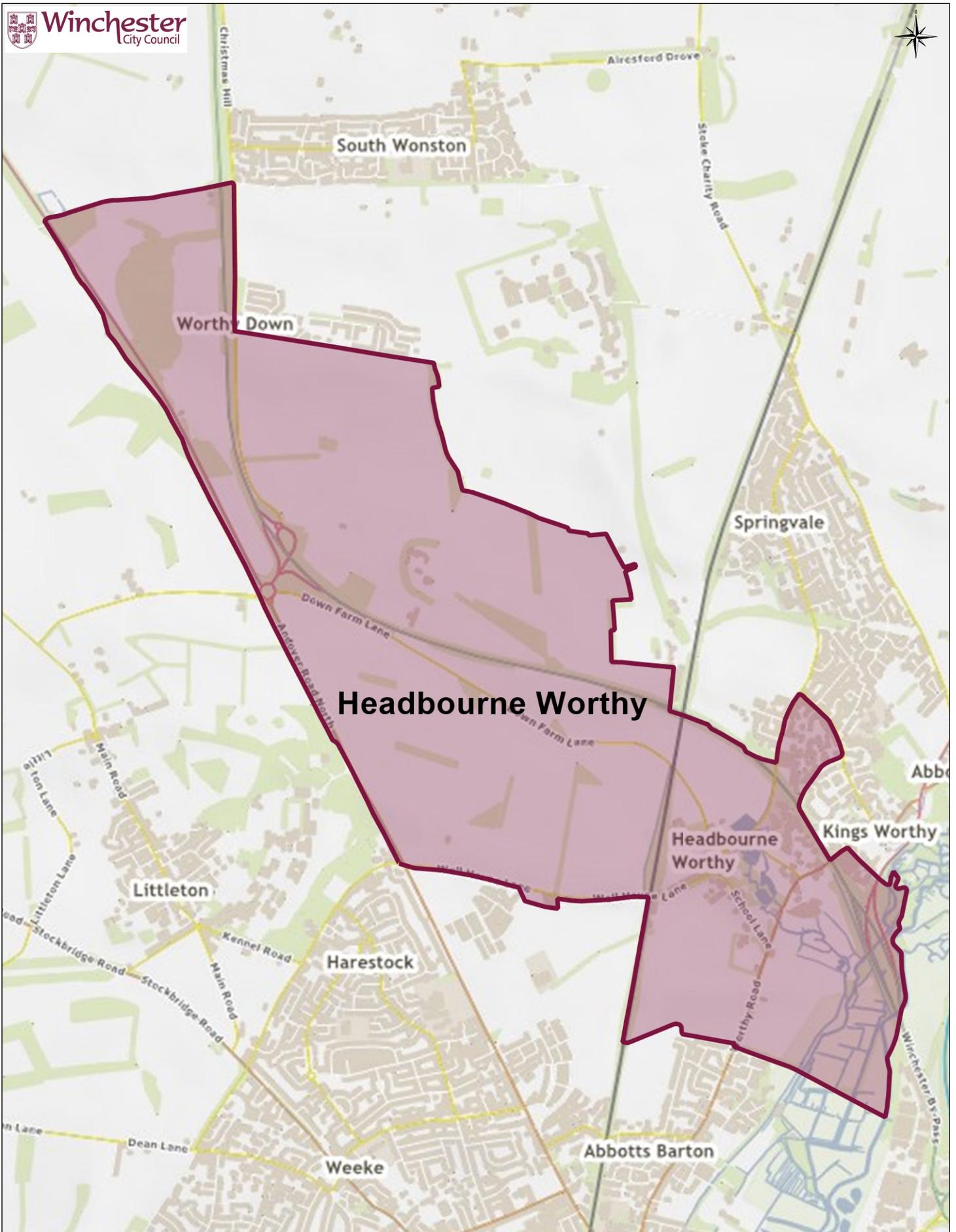
Team: GIS

**Stage 2: Proposed Boundaries
for the Kings Barton Parish
Council**

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Scale: 1:7250

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Date: 06 March 2026

Author: ZBanting

Team: GIS

**Stage 2: Proposed Boundaries
for Headbourne Worthy Parish
Council
Page 88**

Scale: 1:25000

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